No. 80

Introduced by Committee on Budget and Fiscal Review

January 10, 2013

An act relating to the Budget Act of 2013. An act to amend Sections 17600.10, 17600.15, 17600.20, 17601.25, 17603, 17604, and 17606.10, to amend, repeal, and add Section 17600 of, to add Sections 11450.025, 14301.5 17600.50, 17600.60, 17601.50, 17601.75, and 17609.02 to, to add a heading to Article 2.5 (commencing with Section 17601.25) of Chapter 6 of Part 5 of Division 9 of, and to add Article 6.6 (commencing with Section 14199.1) to Chapter 7 of Part 3 of Division 9 of, and Article 11 (commencing with Section 17610), Article 12 (commencing with Section 17612.1), and Article 13 (commencing with Section 17613.1) to Chapter 6 of Part 5 of Division 9 of, the Welfare and Institutions Code, relating to health and human services, and making an appropriation therefor, to take effect immediately, bill related to the budget.

LEGISLATIVE COUNSEL'S DIGEST

SB 80, as amended, Committee on Budget and Fiscal Review. Budget Act of 2013. Health and human services.

(1) Existing federal law provides for allocation of federal funds through the federal Temporary Assistance for Needy Families (TANF) block grant program to eligible states, with California's version of this program being known as the California Work Opportunity and Responsibility to Kids (CalWORKs) program. Under the CalWORKs program, each county provides cash assistance and other benefits to qualified low-income families and individuals who meet specified

 $SB 80 \qquad \qquad -2-$

eligibility criteria, including participating in specified welfare-to-work activities.

This bill would increase aid payments by 5% as of March 1, 2014, and would specify a process by which additional grant increases could be made depending on projected revenue and costs.

(2) Existing law establishes the Local Revenue Fund, a continuously appropriated fund, that allocates Vehicle License Fund moneys and sales tax moneys. Existing law creates various accounts and subaccounts within that fund, including the Health Subaccount and the Social Services Subaccount, each of which get funding from the Local Revenue Fund.

This bill would make an appropriation by reallocating funds in the 2012–13 fiscal year and subsequent fiscal years to change the relative percentages of funds from those 2 sources that are allocated to the Health Subaccount and the Social Services Subaccount.

(3) Existing law provides for the establishment of the Sales Tax Growth Account in the continuously appropriated Local Revenue Fund for the allocation of sales and use tax growth revenues to local government.

This bill would delete specified subaccounts in the Sales Tax Growth Account and would add a Family Support Subaccount and a Child Poverty and Family Supplemental Support Subaccount to the Sales Tax Account. The bill would provide funding for the Child Poverty and Family Supplemental Support Subaccount from the Sales Tax Growth Account in the 2013–14 fiscal year and from sales tax in later fiscal years. The bill would require the transfer of funds from the Child Poverty and Family Services Supplemental Support Subaccount to the counties for use to support the CalWORKs program, as specified.

This bill would establish funding for the Family Support Subaccount from the Health Subaccount. The bill would require the transfer of funds from the Family Services Support Subaccount to the counties for use to support the CalWORKs program, as specified.

Under existing law, cities and counties that receive funds from the Local Revenue Fund are required to establish and maintain a local health and welfare trust fund comprised of specified accounts.

This bill would also require counties to establish a family support account in their local health and welfare trust accounts. By requiring additional duties from the counties, this bill would impose a state-mandated local program.

3 SB 80

(4) Existing law requires counties, through a choice of methodologies, including County Medical Services Programs, nonpublic hospitals, and public hospitals, to provide specified health services eligible county residents who are indigent. Funding for this program, under existing law, has come from the Health Subaccount.

This bill would allow counties to receive funding from the Health Subaccount by either proving actual costs or by electing to receive 60% of the funds that would otherwise have been allocated to them, and would establish a default contribution for counties that fail to make a choice or to inform the Director of Health Care Services by December 4, 2013. The bill would place the difference between prior fiscal year contributions to counties from the Health Subaccount and the new contributions to counties in the Family Support Subaccount, to be used by counties for CalWORKs, as specified.

This bill would establish processes by which the counties prove actual costs to the Department of Health Care Services, as specified.

(5) Existing law provides for the Medi-Cal program, which is administered by the State Department of Health Care Services, under which qualified low-income individuals receive health care services. The Medi-Cal program is, in part, governed and funded by federal Medicaid Program provisions. Under existing law, eligibility for the Medi-Cal program is expanding.

This bill would require specified percentages of newly eligible beneficiaries to be assigned to public hospital health systems in an eligible county, if applicable, until the county public hospital health system meets its enrollment target, as defined. The bill would also require, subject to specified criteria, Medi-Cal managed care plans serving newly eligible beneficiaries to pay county public hospital health systems for services provided to newly eligible beneficiaries in amounts that are no less than the cost of providing those services, as specified.

(6) The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that, if the Commission on State Mandates determines that the bill contains costs mandated by the state, reimbursement for those costs shall be made pursuant to these statutory provisions.

(7) This bill would declare that it is to take effect immediately as a bill providing for appropriations related to the Budget Bill.

SB 80 —4—

This bill would express the intent of the Legislature to enact statutory changes relating to the Budget Act of 2013.

Vote: majority. Appropriation: no yes. Fiscal committee: no yes. State-mandated local program: no yes.

The people of the State of California do enact as follows:

- 1 SECTION 1. Section 11450.025 is added to the Welfare and 2 Institutions Code, to read:
- 3 11450.025. (a) Notwithstanding any other law, effective on 4 March 1, 2014, the maximum aid payments in effect on July 1, 5 2012, as specified in subdivision (b) of Section 11450.02, shall be 6 increased by 5 percent.
 - (b) Commencing in 2014 and annually thereafter, on or before January 10 and on or before May 14, the Director of Finance shall do all of the following:
 - (1) Estimate the amount of growth revenues pursuant to subdivision (f) of Section 17606.10 that will be deposited in the Child Poverty and Family Supplemental Support Subaccount of the Local Revenue Fund for the current fiscal year and the following fiscal year and the amounts in the subaccount carried over from prior fiscal years.
 - (2) For the current fiscal year and the following fiscal year, determine the total cost of providing the increase described in subdivision (a), as well as any other increase in the maximum aid payments subsequently provided only under this section, after adjusting for updated projections of CalWORKs costs associated with caseload changes, as reflected in the local assistance subvention estimates prepared by the State Department of Social Services and released with the annual Governor's Budget and subsequent May Revision update.
 - (3) If the amount estimated in paragraph (1) plus the amount projected to be deposited for the current fiscal year into the Child Poverty and Family Supplemental Support Subaccount pursuant to subparagraph (3) of subdivision (e) of Section 17600.15 is greater than the amount determined in paragraph (2), the difference shall be used to calculate the percentage increase to the CalWORKs maximum aid payment standards that could be fully funded on an ongoing basis beginning the following fiscal year.

5 SB 80

(4) If the amount estimated in paragraph (1) plus the amount projected to be deposited for the current fiscal year into the Child Poverty and Family Supplemental Support Subaccount pursuant to subparagraph (3) of subdivision (e) of Section 17600.15 is equal to or less than the amount determined in paragraph (2), no additional increase to the CalWORKs maximum aid payment standards shall be provided in the following fiscal year in accordance with this section.

- (5) (A) Commencing with the 2014–15 fiscal year and for all fiscal years thereafter, if changes to the estimated amounts determined in paragraphs (1) or (2), or both, as of the May Revision, are enacted as part of the final budget, the Director of Finance shall repeat, using the same methodology used in the May Revision, the calculations described in paragraphs (3) and (4) using the revenue projections and grant costs assumed in the enacted budget.
- (B) If a calculation is required pursuant to subparagraph (A), the Department of Finance shall report the result of this calculation to the appropriate policy and fiscal committees of the Legislature upon enactment of the Budget Act.
- (c) An increase in maximum aid payments calculated pursuant to paragraph (3) of subdivision (b), or pursuant to paragraph (5) of subdivision (b) if applicable, shall become effective on October 1 of the following fiscal year.
- (d) (1) An increase in maximum aid payments provided in accordance with this section shall be funded with growth revenues from the Child Poverty and Family Supplemental Support Subaccount in accordance with paragraph (3) of subdivision (e) of Section 17600.15 and subdivision (f) of Section 17606.10, to the extent funds are available in that subaccount.
- (2) If funds received by the Child Poverty and Family Supplemental Support Subaccount in a particular fiscal year are insufficient to fully fund any increases to maximum aid payments made pursuant to this section, the remaining cost for that fiscal year will be addressed through existing provisional authority included in the annual Budget Act. Additional grant increases shall not be provided until and unless the ongoing cumulative costs of all prior grant increases provided pursuant this section are fully funded by the Child Poverty and Family Supplemental Support Subaccount.

 $SB 80 \qquad \qquad -6-$

(e) Notwithstanding Section 15200, counties shall not be required to contribute a share of cost to cover the costs of increases to maximum aid payments made pursuant to this section.

SEC. 2. Article 6.6 (commencing with Section 14199.1) is added to Chapter 7 of Part 3 of Division 9 of the Welfare and Institutions Code, to read:

Article 6.6. Medicaid Expansion Under The Federal Affordable Care Act

- 14199.1. (a) The Legislature finds and declares the following: (1) Beginning January 1, 2014, many low-income individuals will be eligible for Medi-Cal coverage pursuant to federal law, as part of health care reform.
- (2) In implementing this expansion of Medi-Cal coverage, it is critical to maintain the role of county public hospital health systems that have traditionally served Medi-Cal and uninsured beneficiaries to ensure adequate access to care is available for the new Medi-Cal members, and to preserve the policy goal to support and strengthen traditional safety net providers who treat a high volume of uninsured and Medi-Cal patients.
- (b) For purposes of this section, the following definitions shall apply:
- (1) "County public hospital health system" shall have the meaning provided in subdivision (f) of Section 17612.2.
- (2) "Default members" means newly eligible beneficiaries enrolled in each Medi-Cal managed care plan who do not affirmatively select a primary care provider as part of the enrollment process.
- (3) "Enrollment target" means the number of newly eligible beneficiaries assigned to primary care providers within a county public hospital health system, not to exceed the number of unduplicated Low Income Health Program and uninsured patient count in the county public hospital health system. The unduplicated patient count shall be certified by the county public hospital health system and provided to the department, along with its proposed enrollment target, by November 30, 2013. The county public hospital health system may notify the department of a proposed reduction to its enrollment target based on its capacity to accept new patients. A standardized protocol for determining the target

7 SB 80

shall be developed by the department in consultation with the public hospital health system counties.

- (4) "Low Income Health Program" shall mean the LIHP as defined in subdivision (c) of Section 15909.1.
- (5) "Medi-Cal managed care plan" means an organization or entity that enters into a contract with the department pursuant to Article 2.7 (commencing with Section 14087.3), Article 2.8 (commencing with Section 14087.5), Article 2.81 (commencing with Section 14087.96), Article 2.91 (commencing with Section 14089), or Chapter 8 (commencing with Section 14200).
- (6) "Newly eligible beneficiaries" shall have the meaning provided in subdivision (s) of Section 17612.2.
- (7) "Primary care provider" means a primary care physician or nonphysician medical practitioner, medical group, clinic, or a medical home.
- (8) "Public hospital health system county" shall have the meaning provided in subdivision (u) of Section 17612.2.
- (c) Subject to subdivision (d), default members who reside in a public hospital health system county shall be assigned by each Medi-Cal managed care plan in the county to a primary care provider in accordance with the following:
- (1) Throughout the three-year period ending on December 31, 2016, at least seventy-five percent of default members shall be assigned by each Medi-Cal managed care plan to primary care providers within the county public hospital health system until the county public hospital health system meets its enrollment target.
- (2) Following the expiration of the three-year period set forth in paragraph (1), at least 50 percent of default members shall be assigned by each Medi-Cal managed care plan to primary care providers within the county public hospital health system until the county public hospital health system meets its applicable enrollment target.
- (3) Paragraphs (1) and (2) shall not apply with respect to a county public hospital health system during any time period in which the county public hospital health system meets or exceeds its applicable target. For time periods during which paragraphs (1) and (2) do not apply, default members shall be assigned to primary care providers in the same manner as other Medi-Cal members of the Medi-Cal managed care plan who do not affirmatively select primary care providers. Medi-Cal managed

SB 80 —8—

care plans shall not modify the assignment procedures due to the default assignment requirements of this section with respect to primary care providers within the county public hospital health system.

- (4) In implementing the assignment process set forth in paragraphs (1) and (2), to the extent legally permissible and consistent with federal and state privacy and patient confidentiality laws, each Medi-Cal managed care plan shall first assign to a primary care provider within the county public hospital health system those default members who have accessed care within the county public hospital health system two or more times within the past 12 months. The department and the county public hospital health systems shall work together to share patient information in order to provide the Medi-Cal managed care plans with data demonstrating which default members have accessed the county public hospital health system providers prior to assignment to a primary care provider.
- (5) If at any time a county public hospital health system notifies a contracted Medi-Cal managed care plan that it has reached its maximum capacity for the assignment of default members, the requirements set forth in paragraphs (1) and (2) shall not apply to the Medi-Cal managed care plan so notified. Once the county public hospital health system notifies a Medi-Cal managed care plan that it has capacity to accept assignment of default members, the requirements set forth in paragraphs (1) and (2) shall apply effective on the first day of the month following that notice.
- (6) A Medi-Cal managed care plan shall not assign default members to a primary care provider within the county public hospital health system if that primary care provider has notified the Medi-Cal managed care plan that it does not have capacity to accept new patients.
- (d) The default process described in this section shall not apply to Low Income Health Program enrollees subject to Section 14005.60.
- (e) Nothing set forth in this section shall alter, reduce, or modify in any manner the way in which Medi-Cal managed care plans assign other Medi-Cal members to the county public hospital health systems.
- 39 (f) (1) The department shall modify its contracts with the 40 Medi-Cal managed care plans in public hospital health system

-9- SB 80

counties to include the assignment requirements set forth in this section.

- (2) Each Medi-Cal managed care plan shall demonstrate and certify that it has contracts or other arrangements in place with county public hospital health systems that provide for implementing the requirements of this section. To the extent a Medi-Cal managed care plan is not compliant with any of the requirements of this section, the department shall reduce by 25 percent the default assignment into the Medi-Cal managed care plan with respect to all Medi-Cal beneficiaries, as long as the other Medi-Cal managed care plan or plans in that county have the capacity to receive the additional default membership.
- (g) Nothing in this section shall modify the ability of newly eligible beneficiaries to select or change their primary care providers.
- (h) The department shall seek any necessary federal approvals to implement the provisions of this section.
- 14199.2. (a) Subject to subdivision (e), Medi-Cal managed care plans serving newly eligible beneficiaries, as defined in subdivision (s) of Section 17612.2, shall pay county public hospital health systems, as defined in subdivision (f) of Section 17612.2, for services provided to newly eligible beneficiaries in amounts that are no less than the cost of providing those services, including the cost of network and out-of-network services that are charged to or paid for by county public hospital health systems. For purposes of this requirement, the cost of providing services shall mean the amounts, including the federal and nonfederal share of all allowable costs, determined in a manner consistent with the cost claiming protocols developed for the federal Medicaid demonstration project authorized under Section 1115 of the Social Security Act entitled the "Bridge to Health Care Reform" (waiver number 11-W-00193/9), including protocols pending federal approval, and under Section 14166.8.
- (b) Consistent with federal law, the capitation rates paid to Medi-Cal managed care plans for newly eligible beneficiaries shall be determined to reflect the obligations imposed by subdivision (a).
- (c) (1) Prior to the execution of a change order or contract amendment between the department and a Medi-Cal managed care plan providing for coverage of newly eligible beneficiaries,

SB 80 —10—

the Medi-Cal managed care plan shall demonstrate and certify that it has contracts or other arrangements in place with county public hospital health systems that provide for payments for services meeting the requirements of subdivision (a).

- (2) Each year, each Medi-Cal managed care plan shall provide to the department an accounting of the payments made to demonstrate compliance with subdivision (a). To the extent a Medi-Cal managed care plan is not compliant with any of the requirements of this section, the department shall reduce the default assignment into the Medi-Cal managed care plan with respect to all Medi-Cal beneficiaries by 25 percent, as long as the other Medi-Cal managed care plan or plans in the county have the capacity to receive the additional default membership.
- (d) A Medi-Cal managed care plan shall not impose a fee or retention amount, or reduce other payments to a county public hospital health system, that would result in a direct or indirect reduction to the amounts required to be paid under subdivision (a).
- (e) (1) If a nonfederal share is necessary with respect to the capitation rates described in subdivision (b), a county public hospital health system or affiliated governmental entity shall have the right to voluntarily provide intergovernmental transfers for the nonfederal share of expenditures for the capitation rates described in subdivision (b) with respect to the requirements in subdivision (a). Only if the county public hospital health system or affiliated governmental entity so chooses, the requirements in this section shall apply. Notwithstanding any other law, the state shall not assess the fee described in subdivision (d) of Section 14301.4, or any other similar fee. Nothing in this section shall be construed to require a county public hospital health system to provide the nonfederal share for expenditures for purposes other than those described in subdivision (a), or for expenditures that are otherwise for Medi-Cal managed care beneficiaries who do not receive services in the county public hospital health system.
- (2) Within 12 months following the end of each fiscal year, a county public hospital system shall submit data to the department demonstrating the payments received from Medi-Cal managed care plans as required under subdivision (a). If the amount of the applicable intergovernmental transfer provided by a county public hospital system does not equal the nonfederal share of those

-11- SB 80

payments, the county hospital system and the department shall adjust the amount of the intergovernmental transfer accordingly.

1 2

SEC. 3. Section 14301.5 is added to the Welfare and Institutions Code, to read:

- 14301.5. (a) (1) To the extent federal financial participation is not jeopardized and consistent with federal law, and subject to the conditions set forth in subdivision (b), the department shall pay Medi-Cal managed care plans rate range increases, as defined by paragraph (4) of subdivision (b) of Section 14301.4, at a minimum level of 75 percent of the rate range available with respect to all enrollees who are newly eligible beneficiaries for purposes of this section. If a nonfederal share is necessary to fund the rate range increases, a county public hospital health system as defined in subdivision (f) of Section 17612.2 or affiliated governmental entity may voluntarily provide intergovernmental transfers for the nonfederal share.
- (2) The increased payments to Medi-Cal managed care plans that would be paid consistent with actuarial certification and enrollment in the absence of this section, including, but not limited to, payments described in Section 14182.15, shall not be reduced as a consequence of payment under this section.
- (b) Payments to Medi-Cal managed care plans pursuant to subdivision (a) are conditioned on all of the following:
- (1) The Medi-Cal managed care plan shall pay all of the rate range increases provided under this section as additional payments to county public hospital health systems for providing and making available services to Medi-Cal enrollees of the plan.
- (2) The Medi-Cal managed care plan shall demonstrate that it has a contract or other arrangement in place with county public hospital health systems to provide additional payments to county public hospital health systems for services rendered to Medi-Cal beneficiaries that meet the requirements of paragraph (1). The existence of those agreements or arrangements shall be reported to the department by the county public hospital health system.
- (3) Additional payments described in paragraph (1) shall not supplant amounts that would otherwise be payable by Medi-Cal managed care plans to county public hospital health systems. A Medi-Cal managed care plan shall not impose a fee or retention amount, or reduce other payments to a county public hospital

SB 80 — 12 —

1 health system, that would result in a direct or indirect reduction2 to these payments.

- 3 (4) The county public hospital health system or affiliated 4 governmental entity voluntarily provides an intergovernmental 5 transfer of public funds to the state for use as the nonfederal share, 6 if any, of the increased capitation rates. Notwithstanding any other 7 provision of law, the department shall not assess the fee described 8 in subdivision (d) of Section 14301.4, or any other similar fee.
 - (c) To the extent a Medi-Cal managed care plan is not compliant with any of the requirements imposed upon it pursuant to this section, the department shall reduce by 25 percent the default assignment into the Medi-Cal managed care plan with respect to all Medi-Cal beneficiaries, as long as the other Medi-Cal managed care plan or plans in that county have the capacity to receive the additional default membership.
- 16 SEC. 4. Section 17600 of the Welfare and Institutions Code is 17 amended to read:
- 18 17600. (a) There is hereby created the Local Revenue Fund, which shall have all of the following accounts:
- 20 (1) The Sales Tax Account.

9

10

11

12 13

14

15

- 21 (2) The Vehicle License Fee Account.
 - (3) The Vehicle License Collection Account.
- 23 (4) The Sales Tax Growth Account.
- 24 (5) The Vehicle License Fee Growth Account.
- 25 (b) The Sales Tax Account shall have all of the following 26 subaccounts:
- 27 (1) The Mental Health Subaccount.
- 28 (2) The Social Services Subaccount.
- 29 (3) The Health Subaccount.
- 30 (4) The CalWORKs Maintenance of Effort Subaccount.
- 31 (c) The Sales Tax Growth Account shall have all of the 32 following subaccounts:
- 33 (1) The Caseload Subaccount.
- 34 (2) The Base Restoration Subaccount.
- 35 (3) The Indigent Health Equity Subaccount.
- 36 (4) The Community Health Equity Subaccount.
- 37 (5) The Mental Health Equity Subaccount.
- 38 (6) The State Hospital Mental Health Equity Subaccount.
- 39 (7) The County Medical Services Subaccount.
- 40 (8) The General Growth Subaccount.

13 SB 80

1 (9) The Special Equity Subaccount.

5

6

10 11

12

13

14

- 2 (d) Notwithstanding Section 13340 of the Government Code, 3 the Local Revenue Fund is hereby continuously appropriated, 4 without regard to fiscal years, for the purpose of this chapter.
 - (e) The Local Revenue Fund shall be invested in the Surplus Money Investment Fund and all interest earned shall be distributed in January and July among the accounts and subaccounts in proportion to the amounts deposited into each subaccount, except as provided in subdivision (f).
 - (f) If a distribution required by subdivision (e) would cause a subaccount to exceed its limitations imposed pursuant to any of the following, the distribution shall be made among the remaining subaccounts in proportion to the amounts deposited into each subaccount in the six prior months:
 - (1) Subdivision (a) of Section 17605.
- 16 (2) Subdivision (a) of Section 17605.05.
- 17 (3) Subdivision (b) of Section 17605.10.
- 18 (4) Subdivision (c) of Section 17605.10.
- 19 (g) This section shall remain in effect only until July 1, 2013, 20 and as of that date is repealed, unless a later enacted statute, that 21 is enacted before July 1, 2013, deletes or extends that date.
- 22 SEC. 5. Section 17600 is added to the Welfare and Institutions 23 Code, to read:
- 24 17600. (a) There is hereby created the Local Revenue Fund, which shall consist of the following accounts:
- 26 (1) The Sales Tax Account.
- 27 (2) The Vehicle License Fee Account.
- 28 (3) The Vehicle License Collection Account.
- 29 (4) The Sales Tax Growth Account.
- 30 (5) The Vehicle License Fee Growth Account.
- 31 *(b) The Sales Tax Account shall have all of the following* 32 *subaccounts:*
- 33 (1) The Mental Health Subaccount.
- 34 (2) The Social Services Subaccount.
- *(3) The Health Subaccount.*
- 36 (4) The CalWORKs Maintenance of Effort Subaccount.
- 37 (5) The Family Support Subaccount.
- 38 (6) The Child Poverty and Family Supplemental Support
- 39 Subaccount.

SB 80 —14—

1 (c) The Sales Tax Growth Account shall have all of the following 2 subaccounts:

(1) The Caseload Subaccount.

3

6

8

9

10

11

12 13

17

18

19

20

21

22

23

25

26 27

28

29

30

31 32

33

36 37

38

- 4 (2) The County Medical Services Subaccount.
- 5 (3) The General Growth Subaccount.
 - (d) Notwithstanding Section 13340 of the Government Code, the Local Revenue Fund is hereby continuously appropriated, without regard to fiscal years, for the purpose of this chapter.
 - (e) Moneys in the Local Revenue Fund shall be invested in the Surplus Money Investment Fund and all interest earned shall be distributed in January and July among the accounts and subaccounts in proportion to the amounts deposited into each subaccount.
- 14 (f) This section shall be operative on July 1, 2013.
- 15 SEC. 6. Section 17600.10 of the Welfare and Institutions Code 16 is amended to read:
 - 17600.10. (a) Each county and city and county receiving funds in accordance with this chapter shall establish and maintain a local health and welfare trust fund comprised of the following accounts:
 - (1) The mental health account.
 - (2) The social services account.
 - (3) The health account.
 - (4) The CalWORKs Maintenance of Effort Subaccount.
- 24 (5) The family support account.
 - (b) Each city receiving funds in accordance with this chapter shall establish and maintain a local health and welfare trust fund comprised of a health account and a mental health account.
 - SEC. 7. Section 17600.15 of the Welfare and Institutions Code is amended to read:
 - 17600.15. (a) Of the sales tax proceeds from revenues collected in the 1991–92 fiscal year which are deposited to the credit of the Local Revenue Fund, 51.91 percent shall be credited to the Mental Health Subaccount, 36.17 percent shall be credited to the Social Services Subaccount, and 11.92 percent shall be credited to the
- Services Subaccount, and 11.92 percent shalHealth Subaccount of the Sales Tax Account.
 - (b) For the 1992–93 fiscal year to the 2011–12 fiscal year, inclusive, of the sales tax proceeds from revenues deposited to the credit of the Local Revenue Fund, the Controller shall make monthly deposits to the Mental Health Subaccount, the Social
- 40 Services Subaccount, and the Health Subaccount of the Sales Tax

-15- SB 80

Account until the deposits equal the amounts that were allocated to counties, cities, and cities and counties mental health accounts, social services accounts, and health accounts, respectively, of the local health and welfare trust funds in the prior fiscal year pursuant to this chapter from the Sales Tax Account and the Sales Tax Growth Account. Any excess sales tax revenues received pursuant to Sections 6051.2 and 6201.2 of the Revenue and Taxation Code shall be deposited in the Sales Tax Growth Account of the Local Revenue Fund.

- (c) (1) For the 2012–13 fiscal year-and fiscal years thereafter, of the sales tax proceeds from revenues deposited to the credit of the Local Revenue Fund, the Controller shall make monthly deposits to the Social Services Subaccount and the Health Subaccount of the Sales Tax Account until the deposits equal the amounts that were allocated to counties', cities', and city and counties social services accounts and health accounts, respectively, of the local health and welfare trust funds in the prior fiscal year pursuant to this chapter from the Sales Tax Account and the Sales Tax Growth Account.
- (2) For the 2012–13 fiscal year, and fiscal years thereafter, of the sales tax proceeds from revenues deposited to the credit of the Local Revenue Fund, the Controller shall make monthly deposits to the Mental Health Subaccount of the Sales Tax Account until the deposits equal the amounts that were allocated to counties', cities', and city and counties CalWORKs Maintenance of Effort Subaccounts pursuant to subdivision (a) of Section 17601.25, and any additional amounts above the amount specified in subdivision (a) of Section 17601.25, of the local health and welfare trust funds in the prior fiscal year pursuant to this chapter from the Sales Tax Account and the Sales Tax Growth Account. The Controller shall not include in this calculation any funding deposited in the Mental Health Subaccount from the Support Services Growth Subaccount pursuant to Section 30027.9 of the Government Code or funds described in subdivision (c) of Section 17601.25.
- (3) Any excess sales tax revenues received pursuant to Sections 6051.2 and 6201.2 of the Revenue and Taxation Code after the allocations required by paragraphs (1) and (2) are made shall be deposited in the Sales Tax Growth Account of the Local Revenue Fund.

SB 80 -16 -

(d) (1) For the 2013–14 fiscal year, of the sales tax proceeds from revenues deposited to the credit of the Local Revenue Fund, the Controller shall make monthly deposits pursuant to a schedule provided by the Department of Finance, which shall provide for total allocations as follows:

- (A) To the Social Services Subaccount of the Sales Tax Account until the deposits are one billion dollars (\$1,000,000,000) less than the total amount that was allocated to the social services accounts of the local health and welfare trust funds in the prior fiscal year pursuant to this chapter from the Sales Tax Account and the Sales Tax Growth Account.
- (B) To the Health Subaccount of the Sales Tax Account until the deposits are one billion dollars (\$1,000,000,000) more than the total amount that was allocated to the health accounts of the local health and welfare trust funds in the prior fiscal year pursuant to this chapter from the Sales Tax Account and the Sales Tax Growth Account.
- (C) To the Mental Health Subaccount of the Sales Tax Account until the deposits equal the amounts that were allocated to counties', cities', and cities and counties' CalWORKs Maintenance of Effort Subaccounts pursuant to subdivision (a) of Section 17601.25, and any additional amounts above the amount specified in subdivision (a) of Section 17601.25, of the local health and welfare trust funds in the prior fiscal year pursuant to this chapter from the Sales Tax Account and the Sales Tax Growth Account. The Controller shall not include in this calculation any funding deposited in the Mental Health Subaccount from the Support Services Growth Subaccount pursuant to Section 30027.9 of the Government Code or funds described in subdivision (c) of Section 17601.25.
- (2) Any excess sales tax revenues received pursuant to Sections 6051.2 and 6201.2 of the Revenue and Taxation Code after the allocations required by subparagraphs (A) to (C), inclusive, of paragraph (1) are made shall be deposited in the Sales Tax Growth Account of the Local Revenue Fund.
- (e) For the 2014–15 fiscal year and fiscal years thereafter, of the sales tax proceeds from revenues deposited to the credit of the Local Revenue Fund, the Controller shall make the following monthly deposits:

__17__ SB 80

(1) To the Social Services Subaccount, of the Sales Tax Account until the deposits equal the total amount that was allocated to the social services accounts of the local health and welfare trust funds in the prior fiscal year pursuant to this chapter, from the Sales Tax Account and the Sales Tax Growth Account.

- (2) To the Health Subaccount of the Sales Tax Account, until the deposits equal the total amount that was deposited in the prior year from the Sales Tax Account in addition to the amounts that were allocated to the health accounts of the local health and welfare trust funds in the prior fiscal year pursuant to this chapter from the Sales Tax Growth Account.
- (3) To the Child Poverty and Family Supplemental Support Subaccount until the deposits equal the amounts that were deposited in the prior fiscal year from the Sales Tax Account and the Sales Tax Growth Account.
- (4) To the Mental Health Subaccount of the Sales Tax Account until the deposits equal the amounts that were allocated to counties', cities', and cities and counties' CalWORKs Maintenance of Effort Subaccounts pursuant to subdivision (a) of Section 17601.25, and any additional amounts above the amount specified in subdivision (a) of Section 17601.25 of the local health and welfare trust funds in the prior fiscal year pursuant to this chapter from the Sales Tax Account and the Sales Tax Growth Account. The Controller shall not include in this calculation any funding deposited in the Mental Health Subaccount from the Support Services Growth Subaccount pursuant to Section 30027.9 of the Government Code or funds described in subdivision (c) of Section 17601.25.
- (5) Any excess sales tax revenues received pursuant to Sections 6051.2 and 6201.2 of the Revenue and Taxation Code after the allocations required by paragraphs (1) to (4), inclusive, are made shall be deposited in the Sales Tax Growth Account of the Local Revenue Fund.
- 34 SEC. 8. Section 17600.20 of the Welfare and Institutions Code 35 is amended to read:
 - 17600.20. (a) Any-Excluding funds allocated to the CalWORKs Maintenance of Effort Subaccount and the family support account, any county-or, city, or city and county may reallocate money among accounts in the local health and welfare trust fund, not to

SB 80 —18—

1 2

exceed 10 percent of the amount deposited in the account from which the funds are reallocated for that fiscal year.

- (b) After depositing funds to the social services account allocated to a county or city and county pursuant to Section 17605 and after reallocating funds from both the health account and mental health account of the local health and welfare trust fund under subdivision (a), a county may reallocate up to an additional 10 percent of the money from the health account to the social services account in the 1992–93 fiscal year and fiscal years thereafter, for caseload increases for mandated social services programs listed in paragraph (2) of subdivision (b) of Section 17605 in excess of revenue growth in the social services account.
- (c) (1) A county-or, city, or city and county shall, at a regularly scheduled public hearing of its governing body, document that any decision to make any substantial change in its allocation of mental health, social services, or health trust fund moneys among services, facilities, programs, or providers as a result of reallocating funds pursuant to subdivision (a), (b), or (d) was based on the most cost-effective use of available resources to maximize client outcomes.
- (2) Any county or city and county that reallocates funds pursuant to subdivision (b) shall document, at a regularly scheduled public hearing of the board of supervisors, that the net social services caseload has increased beyond the revenue growth in the social services account.
- (3) Any county, city, or city and county that is required to document any reallocation of funds pursuant to paragraphs (1) and (2) shall forward a copy of the documentation to the Controller. The Controller shall make copies of the documentation available to the Legislature and to other interested parties, upon request.
- (d) In addition to subdivision (a), a county or city and county may reallocate up to an additional 10 percent of the money from the social services account to the mental health account or the health account in the 1993–94 fiscal year and fiscal years thereafter when there exist in the social services account revenues in excess of the amount necessary to fund mandated caseload costs, pursuant to paragraph (2) of subdivision (b) of Section 17605, as determined by the county board of supervisors, as a result of implementation of personal care services or other program changes.

-19- SB 80

SEC. 9. Section 17600.50 is added to the Welfare and Institutions Code, to read:

1

2

14 15

16

17

18

19

20

21

22

23

24

25

26

27

28

29

30

31

32

33

34

3 17600.50. (a) A county that participated in the County Medical 4 Services Program in the 2011–12 fiscal year, including the 5 Counties of Alpine, Amador, Butte, Calaveras, Colusa, Del Norte, 6 El Dorado, Glenn, Humboldt, Imperial, Inyo, Kings, Lake, Lassen, 7 Madera, Marin, Mariposa, Mendocino, Modoc, Mono, Napa, 8 Nevada, Plumas, San Benito, Shasta, Sierra, Siskiyou, Solano, Sonoma, Sutter, Tehama, Trinity, Tuolumne, and Yuba and the 10 Governing Board of the County Medical Services Program, shall 11 adopt resolutions by December 4, 2013, that confirm acceptance 12 for the following approach to determining payments to the Family 13 Support Services Subaccount:

- (1) The amount of payments to the Family Support Services Subaccount shall be equal to 60 percent of the sum of the following:
- (A) The 1991 health realignment funds that would have otherwise been allocated to the counties listed above pursuant to Sections 17603, 17604, 17606.10, and 17606.20 and the maintenance of effort in subdivision (a) of Section 17608.10 for these counties, as those sections read on January 1, 2012.
- (B) The 1991 health realignment funds that would have otherwise been allocated to the County Medical Services Program pursuant to Sections 17603, 17604, 17605.07, and 17606.20, as those sections read on January 1, 2012.
- (2) The payment computed in paragraph (1) shall be achieved through the following:
- (A) Each county listed in subdivision (a) shall pay the amounts otherwise payable to the County Medical Services Program pursuant to subparagraph (B) of paragraph (2) of subdivision (j) of Section 16809 to the Family Support Services Subaccount.
- (B) The County Medical Services Program shall pay the difference between the total computed in paragraph (1) and the amount calculated in subparagraph (A) from funds provided pursuant to the Welfare and Institutions Code.
- 35 (b) The Counties of Fresno, Merced, Orange, Placer, 36 Sacramento, San Diego, San Luis Obispo, Santa Barbara, Santa 37 Cruz, Stanislaus, Tulare, and Yolo shall each tentatively inform 38 the state by October 1, 2013, which of the following options it 39 selects for determining its payments to the Family Support Services 40 Subaccount. On or before December 4, 2013, the board of

SB 80 — 20 —

supervisors of each county and city and county may adopt a
 resolution informing the state of the county's or city and county's
 final selection of the option for determining its payments to the
 Family Support Services Subaccount:

- (1) The formula detailed in Article 13 (commencing with Section 17613.1).
- (2) (A) A calculation of 60 percent of the total of 1991 health realignment funds that would have otherwise been allocated to that county or city and county pursuant to Sections 17603, 17604, 17606.10, and 17606.20 and 60 percent of the maintenance of effort in subdivision (a) of Section 17608.10, as those sections read on January 1, 2012.
- (B) If a county's maintenance of effort in subdivision (a) of Section 17608.10 is greater than 14.6 percent of the total value of the county's 2010–11 allocation pursuant to Sections 17603, 17604, 17606.10, and 17606.20 and subdivision (a) of Section 17608.10, the value of the maintenance of effort used in the calculation in subparagraph (A) shall be limited to 14.6 percent.
- (c) The Counties of Alameda, Contra Costa, Kern, Los Angeles, Monterey, Riverside, San Bernardino, San Francisco, San Joaquin, San Mateo, Santa Clara, and Ventura shall each tentatively inform the state by October 1, 2013, which of the following options it selects for determining its payments to the Family Support Services Subaccount. On or before December 4, 2013, the board of supervisors of each county and city and county may adopt a resolution informing the state of the county's or city and county's final selection of the option for determining its payments to the Family Support Services Subaccount:
- 29 (1) The formula detailed in Article 12 (commencing with Section 30 17612.1).
 - (2) (A) A calculation of 60 percent of the total of 1991 health realignment funds that would have otherwise been allocated to that county or city and county pursuant to Sections 17603, 17604, 17606.10, and 17606.20 and 60 percent of the maintenance of effort in subdivision (a) of Section 17608.10, as those sections read on January 1, 2012.
- 37 (B) If a county's maintenance of effort in subdivision (a) of 38 Section 17608.10 is greater than 25.9 percent of the total value of 39 the county's 2010–11 fiscal year allocation pursuant to Sections 40 17603, 17604, 17606.10, and 17606.20, and subdivision (a) of

__ 21 __ SB 80

1 Section 17608.10, the value of the maintenance of effort used in 2 the calculation in subparagraph (A) shall be limited to 25.9 3 percent.

- (d) (1) If the board of supervisors of a county or city and county fails to adopt a resolution pursuant to subdivision (b) or (c), as applicable, or fails to inform the Director of Health Care Services of the city and county or county's final selection, by December 4, 2013, the calculation shall be 62.5 percent of the total of 1991 health realignment funds that would have otherwise been allocated to that county or city and county pursuant to Sections 17603, 17604, 17606.10, and 17606.20 and 62.5 percent of the maintenance of effort in subdivision (a) of Section 17608.10.
- (2) If the County Medical Services Program governing board or the board of supervisors of a county that participates in the County Medical Services Program fails to adopt a resolution pursuant to subdivision (a), or fails to inform the Director of Health Care Services of the county's final selection, by December 4, 2013, then paragraphs (1) and (2) of subdivision (a) applies to the applicable counties and to the County Medical Services Program.
- SEC. 10. Section 17600.60 is added to the Welfare and Institutions Code, to read:
- 17600.60. (a) The County Health Care Funding Resolution Committee is hereby created to do all of the following:
- (1) Determine whether the calculation of the historical percentage or amount to be applied in calculations in Section 17612.3 complies with that section, taking into account the data and calculations provided by the county and any alternative data and calculations submitted by the department.
- (2) Hear and determine petitions from certain counties, as defined, to make particularized changes in what provisions of Section 17600.50 are controlling.
- (3) Hear and determine petitions for an alternative cost calculation to the cost per person calculation in subdivision (c) of Section 17613.2.
 - (b) The committee shall consist of the following members:
- 36 (1) One person selected by the California State Association of Counties.
- 38 (2) One person selected by the State Department of Health Care 39 Services.
 - (3) One person selected by the Director of Finance.

 $SB 80 \qquad \qquad -22 -$

1 (c) (1) The committee is not subject to the Bagley-Keene Open 2 Meeting Act (Article 9 (commencing with Section 11120) of 3 Chapter 1 of Part 1 of Division 3 of Title 2 of the Government 4 Code) and shall be exempt from the Administrative Procedures 5 Act (Chapter 3.5 (commencing with Section 11340) of Part 1 of 6 Division 3 of Title 2 of the Government Code). The Department 7 of Finance shall provide staff for the committee.

- (2) Pursuant to paragraph (2) of subdivision (b) of Section 3 of Article I of the California Constitution, the Legislature finds and declares that the public interest in affordable and accessible health care outweighs the public interest in access to these proceedings.
- (d) (1) A county or city and county, that chose to be subject to paragraph (2) of subdivision (b) or paragraph (2) of subdivision (c) of Section 17600.50 may submit a petition to the committee to be subject to paragraph (1) of subdivision (b) or paragraph (1) of subdivision (c) of Section 17600.50, as applicable, if the county or city and county demonstrates and provides sufficient evidence of both of the following criteria:
- (A) There have been changes in expenditures related to state and federal law, regulation and rulemaking, or court decisions that have a material impact on the provision of health care services to indigent adults.
- (B) All of the data necessary to participate in Article 12 (commencing with Section 17612.1) or Article 13 (commencing with Section 17613.1), as appropriate.
- (2) The form of petition shall be determined by the committee by December 31, 2013.
- (3) If the committee approves the petition the county or city and county shall be subject to paragraph (1) of subdivision (b) or paragraph (1) of subdivision (c) of Section 17600.50, as applicable, at the start of the next fiscal year.
- (e) (1) A county that chose to be subject to Article 13 (commencing with Section 17613.1) may submit a petition to the committee for an alternative cost calculation to the cost per person calculation in subdivision (c) of Section 17613.2 with the documentation of extraordinary circumstances, including circumstances related to the local health care marketplace, provider, and provider contracts.
- 39 (2) The county shall submit all necessary data to support its 40 submission.

__ 23 __ SB 80

(f) The committee shall make decisions within 45 days of hearing any petition.

SEC. 11. The heading of Article 2.5 (commencing with Section 17601.25) is added to Chapter 6 of Part 5 of Division 9 of the Welfare and Institutions Code, to read:

Article 2.5. Family Support Allocations

- SEC. 12. Section 17601.25 of the Welfare and Institutions Code is amended to read:
- 17601.25. (a) Notwithstanding any other law, beginning in the 2012–13 fiscal year, except for funds deposited in the Mental Health Subaccount from the Support Services Growth Subaccount pursuant to Section 30027.9 of the Government Code and the funds described in subdivision (c), any funds under this chapter or any other provision of Chapter 89 of the Statutes of 1991 that would otherwise have been deposited into each county's or city and county's mental health account subsequent to July 15 shall instead be deposited in the CalWORKs Maintenance of Effort Subaccount. However, in each fiscal year, the amount deposited in the CalWORKs Maintenance of Effort Subaccount shall not exceed one billion one hundred twenty million five hundred fifty-one thousand dollars (\$1,120,551,000).
- (b) All of the funds deposited in the CalWORKs Maintenance of Effort Subaccount pursuant to subdivision (a) shall be used by each county or city and county that receives an allocation of those funds to pay an increased county contribution toward the costs of CalWORKs grants. Each county's total annual contribution pursuant to this section shall equal the total amount of funds deposited in the county's CalWORKs Maintenance of Effort Subaccount during that fiscal year. The CalWORKs Maintenance of Effort Subaccount shall not be subject to the transferability provisions of Section 17600.20 and shall not be factored into the calculation of growth allocations pursuant to Article 7 (commencing with Section 17606.05). Each county's contribution pursuant to this section and Section 17601.75 shall be in addition to the share of cost required pursuant to Section 15200.
- (c) There shall be a monthly allocation of ninety-three million three hundred seventy-nine thousand two hundred fifty-two dollars (\$93,379,252) from the Mental Health Account in the Local

SB 80 — 24 —

Revenue Fund 2011 to the Mental Health Subaccount pursuant to subdivision (a) of Sections 30027.5, 30027.6, 30027.7, and 30027.8 of the Government Code.

SEC. 13. Section 17601.50 is added to the Welfare and Institutions Code, to read:

17601.50. The moneys in the Child Poverty and Family Supplemental Support Subaccount shall be allocated to the family support account in the local health and welfare trust fund in each county and city and county by the Controller pursuant to a schedule prepared by the Department of Finance. All funds allocated shall be attributable to the payment of grant increases as authorized by Section 11450.025. Funds that are not allocated in a fiscal year, shall be available for allocation in the following fiscal year.

SEC. 14. Section 17601.75 is added to the Welfare and Institutions Code, to read:

17601.75. (a) On or before the 27th day of the month, the Controller shall allocate to the family support account in the local health and welfare trust fund of each county and city and county the amounts deposited and remaining unexpended and unreserved on the 15th day of the month in the Family Support Subaccount of the Local Revenue Fund, pursuant to schedules developed by the Department of Finance in conjunction with the appropriate state departments and in consultation with the California State Association of Counties.

(b) All of the funds deposited in the family support account shall be used by each county and city and county that receives an allocation of those funds to pay an increased county contribution toward the costs of CalWORKS grants. Each county's total annual contribution pursuant to this section shall equal the total amount of funds deposited in each county's and city and county's family support account during that fiscal year. The family support account shall not be subject to the transferability provisions of Section 17600.20. Each county's contribution pursuant to this section and Section 17601.25 shall be in addition to the shares of cost required pursuant to Section 15200.

36 SEC. 15. Section 17603 of the Welfare and Institutions Code is amended to read:

38 17603. *This paragraph shall only apply until the end of the* 39 2012–12 fiscal year. On or before the 27th day of each month, the 40 Controller shall allocate to the local health and welfare trust fund

—25 — SB 80

health accounts the amounts deposited and remaining unexpended and unreserved on the 15th day of the month in the Health Subaccount of the Sales Tax Account of the Local Revenue Fund, in accordance with subdivisions (a) and (b):

(a) For the 1991–92 fiscal year, allocations shall be made in accordance with the following schedule:

| 6 | |
|---|--|
| 7 | |

| 7 | | |
|----|--------------|------------|
| 8 | | Allocation |
| 9 | Jurisdiction | Percentage |
| 10 | Alameda | 4.5046 |
| 11 | Alpine | 0.0137 |
| 12 | Amador | 0.1512 |
| 13 | Butte | 0.8131 |
| 14 | Calaveras | 0.1367 |
| 15 | Colusa | 0.1195 |
| 16 | Contra Costa | 2.2386 |
| 17 | Del Norte | 0.1340 |
| 18 | El Dorado | 0.5228 |
| 19 | Fresno | 2.3531 |
| 20 | Glenn | 0.1391 |
| 21 | Humboldt | 0.8929 |
| 22 | Imperial | 0.8237 |
| 23 | Inyo | 0.1869 |
| 24 | Kern | 1.6362 |
| 25 | Kings | 0.4084 |
| 26 | Lake | 0.1752 |
| 27 | Lassen | 0.1525 |
| 28 | Los Angeles | 37.2606 |
| 29 | Madera | 0.3656 |
| 30 | Marin | 1.0785 |
| 31 | Mariposa | 0.0815 |
| 32 | Mendocino | 0.2586 |
| 33 | Merced | 0.4094 |
| 34 | Modoc | 0.0923 |
| 35 | Mono | 0.1342 |
| 36 | Monterey | 0.8975 |
| 37 | Napa | 0.4466 |
| 38 | Nevada | 0.2734 |
| 39 | Orange | 5.4304 |
| 40 | Placer | 0.2806 |
| | | |

-26

| 1 | Plumas | 0.1145 |
|----|-----------------|--------|
| 2 | Riverside | 2.7867 |
| 3 | Sacramento | 2.7497 |
| 4 | San Benito | 0.1701 |
| 5 | San Bernardino | 2.4709 |
| 6 | San Diego | 4.7771 |
| 7 | San Francisco | 7.1450 |
| 8 | San Joaquin | 1.0810 |
| 9 | San Luis Obispo | 0.4811 |
| 10 | San Mateo | 1.5937 |
| 11 | Santa Barbara | 0.9418 |
| 12 | Santa Clara | 3.6238 |
| 13 | Santa Cruz | 0.6714 |
| 14 | Shasta | 0.6732 |
| 15 | Sierra | 0.0340 |
| 16 | Siskiyou | 0.2246 |
| 17 | Solano | 0.9377 |
| 18 | Sonoma | 1.6687 |
| 19 | Stanislaus | 1.0509 |
| 20 | Sutter | 0.4460 |
| 21 | Tehama | 0.2986 |
| 22 | Trinity | 0.1388 |
| 23 | Tulare | 0.7485 |
| 24 | Tuolumne | 0.2357 |
| 25 | Ventura | 1.3658 |
| 26 | Yolo | 0.3522 |
| 27 | Yuba | 0.3076 |
| 28 | Berkeley | 0.0692 |
| 29 | Long Beach | 0.2918 |
| 30 | Pasadena | 0.1385 |
| 31 | | |

(b) For the 1992–93 fiscal year and fiscal years thereafter *until* the commencement of the 2012–13 fiscal year, the allocations to each county and city and county shall equal the amounts received in the prior fiscal year by each county, city, and city and county from the Sales Tax Account and the Sales Tax Growth Account of the Local Revenue Fund into the health and welfare trust fund.

(c) (1) For the 2013–14 fiscal year, on the 27th day of each month, the Controller shall allocate, in the same proportion and funds in subdivision (b) were allocated, to each county's and city

__27__ SB 80

and county's local health and welfare trust fund health accounts, the amounts deposited and remaining unexpended and unreserved on the 15th day of the month in the Health Subaccount of the Sales Tax Account of the Local Revenue Fund.

- (2) (A) Beginning January 2014 and for the remainder of the 2013–14 fiscal year ending June 30, 2014, on or before the 25th of each month, the Controller shall transfer to the Family Support Subaccount from the Health Subaccount amounts determined pursuant to a schedule prepared by the Department of Finance in consultation with the California State Association of Counties. Cumulatively, no more than three hundred million dollars (\$300,000,000) shall be transferred.
- (B) Every month, after the transfers in subparagraph (A) have occurred, the remainder shall be allocated to the counties and cities and counties in the same proportions as funds in subdivision (b) were allocated.
- (C) For counties participating in the County Medical Services Program, transfers from each county shall not be greater than the monthly amount the county would otherwise pay pursuant to paragraph (2) of subdivision (j) of Section 16809 for participation in the County Medical Services Program. Any difference between the amount paid by these counties and the proportional share of the three hundred million dollars (\$300,000,000) calculated as payable by these counties and the County Medical Services Program shall be paid from the funds available for allocation to the County Medical Services Program in accordance with the Welfare and Institution Code.
- (3) For the 2013–14 fiscal year, the Controller, using the same timing and criteria used in paragraph (1), shall allocate to each city, not to include a city and county, funds that shall equal the amounts received in the prior fiscal year by each city from the Sales Tax Account and the Sales Tax Growth Account of the Local Revenue Fund into the health and welfare trust fund.
- (d) (1) (A) For the 2014–15 fiscal year and for every fiscal year thereafter, the Department of Finance, in consultation with the California State Association of Counties, shall calculate the amount each county or city and county shall contribute to the Family Support Subaccount in accordance with Section 17600.50.
- (B) On or before the 25th of each month, the Controller shall transfer, based on a schedule prepared the Department of Finance

SB 80 — 28 —

in consultation with the California State Association of Counties, from the funds deposited and remaining unexpended and unreserved on the 15th day of the month in the Health Subaccount of the Sales Tax Account of the Local Revenue Fund to the Family Support Subaccount, funds that equal, over the course of the year, the amount determined in subparagraph (A) pursuant to a schedule provided by the Department of Finance.

- (C) After the transfer in subparagraph (B) has occurred, the State Controller shall allocate on or before the 27th of each month to health account in the local health and welfare trust fund of every county and city and county from a schedule prepared by the Department of Finance, in consultation with the California State Association of Counties, any funds remaining in the Health Account from the funds deposited and remaining unexpended and unreserved on the 15th day of the month in the Health Subaccount of the Sales Tax Account of the Local Revenue Fund. The schedule shall be prepared as the allocations would have been distributed pursuant to subdivision (b).
- (D) For the 2014–15 fiscal year and for every fiscal year thereafter, the Controller, using the same timing and criteria as had been used in subdivision (b), shall allocate to each city, not to include a city and county, funds that equal the amounts received in the prior fiscal year by each city from the Sales Tax Account and the Sales Tax Growth Account of the Local Revenue Fund into the health and welfare trust fund.
- SEC. 16. Section 17604 of the Welfare and Institutions Code is amended to read:
- 17604. (a) All motor vehicle license fee revenues collected in the 1991–92 fiscal year that are deposited to the credit of the Local Revenue Fund shall be credited to the Vehicle License Fee Account of that fund.
- (b) (1) For the 1992–93 fiscal year and fiscal years thereafter, from vehicle license fee proceeds from revenues deposited to the credit of the Local Revenue Fund, the Controller shall make monthly deposits to the Vehicle License Fee Account of the Local Revenue Fund until the deposits equal the amounts that were allocated to counties, cities, and cities and counties as general purpose revenues in the prior fiscal year pursuant to this chapter from the Vehicle License Fee Account in the Local Revenue Fund

__ 29 __ SB 80

and the Vehicle License Fee Account and the Vehicle License Fee Growth Account in the Local Revenue Fund.

- (2) Any excess vehicle fee revenues deposited into the Local Revenue Fund pursuant to Section 11001.5 of the Revenue and Taxation Code shall be deposited in the Vehicle License Fee Growth Account of the Local Revenue Fund.
- (3) The Controller shall calculate the difference between the total amount of vehicle license fee proceeds deposited to the credit of the Local Revenue Fund, pursuant to paragraph (1) of subdivision (a) of Section 11001.5 of the Revenue and Taxation Code, and deposited into the Vehicle License Fee Account for the period of July 16, 2009, to July 15, 2010, inclusive, and the amount deposited for the period of July 16, 2010, to July 15, 2011, inclusive.
- (4) Of vehicle license fee proceeds deposited to the Vehicle License Fee Account after July 15, 2011, an amount equal to the difference calculated in paragraph (3) shall be deemed to have been deposited during the period of July 16, 2010, to July 15, 2011, inclusive, and allocated to cities, counties, and a city and county as if those proceeds had been received during the 2010–11 fiscal year.
- (c) (1) On or before the 27th day of each month, the Controller shall allocate to each county, city, or city and county, as general purpose revenues the amounts deposited and remaining unexpended and unreserved on the 15th day of the month in the Vehicle License Fee Account of the Local Revenue Fund, in accordance with paragraphs (2) and (3).
- (2) For the 1991–92 fiscal year, allocations shall be made in accordance with the following schedule:

| 31 | | Allocation |
|----|--------------|------------|
| 32 | Jurisdiction | Percentage |
| 33 | Alameda | 4.5046 |
| 34 | Alpine | 0.0137 |
| 35 | Amador | 0.1512 |
| 36 | Butte | 0.8131 |
| 37 | Calaveras | 0.1367 |
| 38 | Colusa | 0.1195 |
| 39 | Contra Costa | 2.2386 |
| 40 | Del Norte | 0.1340 |

SB 80 — 30 —

| 1 | El D 1. | 0.5220 |
|----|-----------------|---------|
| 1 | El Dorado | 0.5228 |
| 2 | Fresno | 2.3531 |
| 3 | Glenn | 0.1391 |
| 4 | Humboldt | 0.8929 |
| 5 | Imperial | 0.8237 |
| 6 | Inyo | 0.1869 |
| 7 | Kern | 1.6362 |
| 8 | Kings | 0.4084 |
| 9 | Lake | 0.1752 |
| 10 | Lassen | 0.1525 |
| 11 | Los Angeles | 37.2606 |
| 12 | Madera | 0.3656 |
| 13 | Marin | 1.0785 |
| 14 | Mariposa | 0.0815 |
| 15 | Mendocino | 0.2586 |
| 16 | Merced | 0.4094 |
| 17 | Modoc | 0.0923 |
| 18 | Mono | 0.1342 |
| 19 | Monterey | 0.8975 |
| 20 | Napa | 0.4466 |
| 21 | Nevada | 0.2734 |
| 22 | Orange | 5.4304 |
| 23 | Placer | 0.2806 |
| 24 | Plumas | 0.1145 |
| 25 | Riverside | 2.7867 |
| 26 | Sacramento | 2.7497 |
| 27 | San Benito | 0.1701 |
| 28 | San Bernardino | 2.4709 |
| 29 | San Diego | 4.7771 |
| 30 | San Francisco | 7.1450 |
| 31 | San Joaquin | 1.0810 |
| 32 | San Luis Obispo | 0.4811 |
| 33 | San Mateo | 1.5937 |
| 34 | Santa Barbara | 0.9418 |
| 35 | Santa Clara | 3.6238 |
| 36 | Santa Cruz | 0.6714 |
| 37 | Shasta | 0.6732 |
| 38 | Sierra | 0.0340 |
| 39 | Siskiyou | 0.2246 |
| 40 | Solano | 0.9377 |
| | | |

31 SB 80

| 1 | Sonoma | 1.6687 |
|-----|------------|--------|
| 2 | Stanislaus | 1.0509 |
| 3 | Sutter | 0.4460 |
| 4 | Tehama | 0.2986 |
| 5 | Trinity | 0.1388 |
| 6 | Tulare | 0.7485 |
| 7 | Tuolumne | 0.2357 |
| 8 | Ventura | 1.3658 |
| 9 | Yolo | 0.3522 |
| 10 | Yuba | 0.3076 |
| 11 | Berkeley | 0.0692 |
| 12 | Long Beach | 0.2918 |
| 13 | Pasadena | 0.1385 |
| 1.4 | | |

- (3) For the 1992–93, 1993–94, and 1994–95 fiscal year and fiscal years thereafter, allocations shall be made in the same amounts as were distributed from the Vehicle License Fee Account and the Vehicle License Fee Growth Account in the prior fiscal year.
- (4) For the 1995–96 fiscal year, allocations shall be made in the same amounts as distributed in the 1994–95 fiscal year from the Vehicle License Fee Account and the Vehicle License Fee Growth Account after adjusting the allocation amounts by the amounts specified for the following counties:

| 26 | Alpine | \$(11,296) |
|----|------------|------------|
| 27 | Amador | 25,417 |
| 28 | Calaveras | 49,892 |
| 29 | Del Norte | 39,537 |
| 30 | Glenn | (12,238) |
| 31 | Lassen | 17,886 |
| 32 | Mariposa | (6,950) |
| 33 | Modoc | (29,182) |
| 34 | Mono | (6,950) |
| 35 | San Benito | 20,710 |
| 36 | Sierra | (39,537) |
| 37 | Trinity | (48,009) |

(5) For the 1996–97 fiscal year and fiscal years thereafter, allocations shall be made in the same amounts as were distributed

-32-

1 from the Vehicle License Fee Account and the Vehicle License 2 Fee Growth Account in the prior fiscal year.

Initial proceeds deposited in the Vehicle License Fee Account in the 2003–04 fiscal year in the amount that would otherwise have been transferred pursuant to Section 10754 of the Revenue and Taxation Code for the period June 20, 2003, to July 15, 2003, inclusive, shall be deemed to have been deposited during the period June 16, 2003, to July 15, 2003, inclusive, and allocated to cities, counties, and a city and county during the 2002–03 fiscal year.

- (d) The Controller shall make monthly allocations from the amount deposited in the Vehicle License Collection Account of the Local Revenue Fund to each county in accordance with a schedule to be developed by the State Department of Mental Health in consultation with the California Mental Health Directors Association, which is compatible with the intent of the Legislature expressed in the act adding this subdivision.
- (e) Prior to making the allocations in accordance with paragraph (5) of subdivision (c) and subdivision (d), the Controller shall adjust the distributions from the Vehicle License Fee Account to reflect an equal exchange of sales and use tax funds from the Social Services Subaccount to the Health Subaccount, as required by subdivision (d) of Section 17600.15, and of Vehicle License Fee funds from the Health Account to the Social Services Account.
- SEC. 17. Section 17606.10 of the Welfare and Institutions Code is amended to read:

17606.10. (a) For the 1992–93 fiscal year and subsequent fiscal years, the Controller shall allocate funds, on a monthly basis from the General Growth Subaccount in the Sales Tax Growth Account to the appropriate accounts in the local health and welfare trust fund of each county, city, and city and county in accordance with a schedule setting forth the percentage of total state resources received in the 1990–91 fiscal year, including State Legalization Impact Assistance Grants distributed by the state under Part 4.5 (commencing with Section 16700), funding provided for purposes of implementation of Division 5 (commencing with Section 5000), for the organization and financing of community mental health services, including the Cigarette and Tobacco Products Surtax proceeds which are allocated to county mental health programs pursuant to Chapter 1331 of the Statutes of 1989, Chapter 51 of the Statutes of 1990, and Chapter 1323 of the Statutes of 1990,

-33- SB 80

and state hospital funding and funding distributed for programs administered under Sections 1794, 10101.1, and 11322.2, as annually adjusted by the Department of Finance, in conjunction with the appropriate state department to reflect changes in equity status from the base percentages. However, for the 1992–93 fiscal year, the allocation for community mental health services shall be based on the following schedule:

2 3

| 8 | | |
|----|--------------|---------------|
| 9 | | Percentage |
| 10 | | of Statewide |
| 11 | Jurisdiction | Resource Base |
| 12 | Alameda | 4.3693 |
| 13 | Alpine | 0.0128 |
| 14 | Amador | 0.0941 |
| 15 | Butte | 0.7797 |
| 16 | Calaveras | 0.1157 |
| 17 | Colusa | 0.0847 |
| 18 | Contra Costa | 2.3115 |
| 19 | Del Norte | 0.1237 |
| 20 | El Dorado | 0.3966 |
| 21 | Fresno | 3.1419 |
| 22 | Glenn | 0.1304 |
| 23 | Humboldt | 0.6175 |
| 24 | Imperial | 0.5425 |
| 25 | Inyo | 0.1217 |
| 26 | Kern | 1.8574 |
| 27 | Kings | 0.4229 |
| 28 | Lake | 0.2362 |
| 29 | Lassen | 0.1183 |
| 30 | Los Angeles | 27.9666 |
| 31 | Madera | 0.3552 |
| 32 | Marin | 0.9180 |
| 33 | Mariposa | 0.0792 |
| 34 | Mendocino | 0.4099 |
| 35 | Merced | 0.8831 |
| 36 | Modoc | 0.0561 |
| 37 | Mono | 0.0511 |
| 38 | Monterey | 1.1663 |
| 39 | Napa | 0.3856 |
| 40 | Nevada | 0.2129 |
| | | |

SB 80 — 34—

| 1 | Orange | 5.3423 |
|----|-----------------|--------|
| 2 | Placer | 0.5034 |
| 3 | Plumas | 0.1134 |
| 4 | Riverside | 3.6179 |
| 5 | Sacramento | 4.1872 |
| 6 | San Benito | 0.1010 |
| 7 | San Bernardino | 4.5494 |
| 8 | San Diego | 7.8773 |
| 9 | San Francisco | 3.5335 |
| 10 | San Joaquin | 2.4690 |
| 11 | San Luis Obispo | 0.6652 |
| 12 | San Mateo | 2.5169 |
| 13 | Santa Barbara | 1.0745 |
| 14 | Santa Clara | 5.0488 |
| 15 | Santa Cruz | 0.7960 |
| 16 | Shasta | 0.5493 |
| 17 | Sierra | 0.0345 |
| 18 | Siskiyou | 0.2051 |
| 19 | Solano | 0.6694 |
| 20 | Sonoma | 1.1486 |
| 21 | Stanislaus | 1.4701 |
| 22 | Sutter/Yuba | 0.6294 |
| 23 | Tehama | 0.2384 |
| 24 | Trinity | 0.0826 |
| 25 | Tulare | 1.4704 |
| 26 | Tuolumne | 0.1666 |
| 27 | Ventura | 1.9311 |
| 28 | Yolo | 0.5443 |
| 29 | Berkeley | 0.2688 |
| 30 | Tri-City | 0.2347 |
| 31 | | |

(b) The Department of Finance shall recalculate the resource base used in determining the General Growth Subaccount allocations to the Health Account, Mental Health Account, and Social Services Account of the local health and welfare trust fund of each city, county, and city and county for the 1994–95 fiscal year general growth allocations according to subdivisions (c) and (d). For the 1995–96 fiscal year and annually-thereafter until the end of the 2012–13 fiscal year, the Department of Finance shall

35 SB 80

prepare the schedule of allocations of growth based upon the recalculation of the resource base as provided by subdivision (c).

- (c) For the Mental Health Account, the Department of Finance shall do all of the following:
- (1) Use the following sources as reported by the State Department of Mental Health:
- (A) The final December 1992 distribution of resources associated with Institutes for Mental Disease.
- (B) The 1990–91 fiscal year state hospitals and community mental health allocations.
- (C) Allocations for services provided for under Chapter 1294 of the Statutes of 1989.
- (2) Expand the resource base with the following nonrealigned funding sources as allocated among the counties:
- (A) Tobacco surtax allocations made under Chapter 1331 of the Statutes of 1989 and Chapter 51 of the Statutes of 1990.
- (B) For the 1994–95 allocation year only, Chapter 1323 of the Statutes of 1990.
 - (C) 1993–94 fiscal year federal homeless block grant allocation.
- (D) 1993–94 fiscal year Mental Health Special Education allocations.
- (E) 1993–94 fiscal year allocations for the system of care for children, in accordance with Chapter 1229 of the Statutes of 1992.
- (F) 1993–94 fiscal year federal Substance Abuse and Mental Health Services Administration block grant allocations pursuant to Subchapter 1 (commencing with Section 10801) of Chapter 114 of Title 42 of the United States Code.
- (d) For Until the end of the 2012–13 fiscal year, for the Health Account, the Department of Finance shall use the historical resource base of state funds as allocated among the counties, cities, and city and county as reported by the State Department of Health Services in a September 17, 1991, report of Indigent and Community Health Resources.
- (e) The Department of Finance shall use these adjusted resource bases for the Health Account and Mental Health Account to calculate what the 1994–95 fiscal year General Growth Subaccount allocations would have been, and together with 1994–95 fiscal year Base Restoration Subaccount allocations, CMSP subaccount allocations, equity allocations to the Health Account and Mental Health Account as adjusted by subparagraph (E) of paragraph (2)

 $SB 80 \qquad \qquad -36-$

22

23 24

25

26

27

28

31

32

33

36 37

38

39

40

1 of subdivision (c) of Section 17606.05, and special equity 2 allocations to the Health Account and Mental Health Account as 3 adjusted by subdivision (e) of Section 17606.15 reconstruct the 4 1994–95 fiscal year General Growth Subaccount resource base 5 for the 1995–96 allocation year for each county, city, and city and 6 county. Notwithstanding any other provision of law, the actual 7 1994–95 general growth allocations shall not become part of the 8 realignment base allocations to each county, city, and city and county. The total amounts distributed by the Controller for general growth for the 1994–95 allocation year shall be reallocated among 10 the counties, cities, and city and county in the 1995–96 allocation 11 12 year according to this paragraph, and shall be included in the 13 general growth resource base for the 1996–97 allocation year and 14 each fiscal year thereafter. For the 1996-97 allocation year and 15 fiscal years thereafter, the Department of Finance shall update the base with actual growth allocations to the Health Account, Mental 16 17 Health Account, and Social Services Account of each county, city, 18 and city and county local health and welfare trust fund in the prior 19 year, and adjust for actual changes in nonrealigned funds specified 20 in subdivision (c) in the year prior to the allocation year. 21

- (f) For the 2013–14 fiscal year and every fiscal year thereafter, the Controller shall do all of the following:
- (1) Allocate to the mental health account of each county or city and county based on a schedule provided by the Department of Finance. The Department of Finance shall recalculate the resource base used in determining the General Growth Subaccount allocations to mental health account in accordance with subdivision (c) and allocate based on that recalculation.
- 29 (2) Allocate 18.4545 percent of the total General Growth 30 Subaccount to the Health Account.
 - (3) Allocate to the Child Poverty and Family Supplemental Support Subaccount in the Sales Tax Account the remainder of the funds in the General Growth Subaccount.
- 34 SEC. 18. Section 17609.02 is added to the Welfare and 35 Institutions Code, to read:
 - 17609.02. Except as provided in Section 17600.20, funds deposited in the family support account may be expended only to pay for an increased county contribution toward the costs of CalWORKs as those funds were allocated by the Department of Finance.

__37__ SB 80

SEC. 19. Article 11 (commencing with Section 17610) is added to Chapter 6 of Part 5 of Division 9 of the Welfare and Institutions Code, to read:

Article 11. Family Support Subaccount True-Up Process

- 17610. (a) In June 2016 and for every fiscal year thereafter, for every county that selected the option pursuant to paragraph (1) of subdivision (b) or paragraph (1) of subdivision (c) of Section 17600.50, the Director of Finance shall make a final determination of the amount of the allocation attributable to each county and city and county should have been pursuant to subdivision (d) of Section 17603 for the penultimate fiscal year.
- (b) The amount of the final determination amount for each county or city and county shall be subtracted from the amount attributable to each county or city and county that was actually transferred in the applicable fiscal year. This calculation shall be made at the same time as the final determination in subdivision (a).
- (c) The Director of Finance shall promptly notify every affected county and the Joint Legislative Budget Committee of the determinations made pursuant to subdivisions (a) and (b).
- (d) If the difference calculated in subdivision (b) is negative, the state shall pay the applicable county the difference and those funds shall be deposited in that county's health account of the local health and welfare trust fund. Notwithstanding Section 13340 of the Government Code, there is hereby continuously appropriated to the Director of Finance the funds necessary to pay any amounts owed pursuant to this subdivision.
- (e) If the difference determined in subdivision (b) is positive, the applicable county or city and county shall pay the difference to the family support account within the health and welfare trust fund of that city or city and county. If within three months of receipt of the determination made in subdivision (b), the county or city and county has failed to make the payment, then the Director of Finance shall provide a supplemental schedule to the Controller to have 1.5 times the amount of the determination transferred from the next Health Subaccount allocations of the applicable county or city and county to the Family Support Subaccount until 1.5

-38

1 times the amount owed has been deposited in the family support 2 account.

17610.5. (a) There is hereby created a 2013–14 Special Holding Account in the Family Support Subaccount. Starting January 1, 2014, and ending July 25, 2014, funds transferred to the Family Support Subaccount that are attributable to every county or city and county that chose to be subject to paragraph (1) of subdivision (b), or paragraph (1) of subdivision (c), of Section 17600.50 shall be placed in the 2013–14 Special Holding Account.

- (b) No later than April 20, 2014, the State Department of Health Care Services shall provide an updated savings estimate for every county and city and county that chose to be subject to paragraph (1) of subdivision (b), or paragraph (1) of subdivision (c) of Section 17600.50 to the Department of Finance. On or before May 14, 2014, the Department of Finance shall, for each county or city and county described in subdivision (a), determine whether the actual savings for each county or city and county is greater or lesser than the amount of funds deposited into the Special Holding Account.
- (c) If the revised estimate of savings is greater than the funds estimated by the Department of Finance to be deposited in the Special Holding Account, the funds shall be transferred back to the Family Support Subaccount by June 30, 2014, for allocation.
- (d) If the revised estimate of savings is less than the funds estimated by the Department of Finance to be deposited in the Special Holding Account, the difference between the amount estimated to be transferred and the revised estimated savings amount shall be transferred to the health account of the local health and welfare trust fund of every affected county or city and county pursuant to a schedule prepared by the Director of Finance in consultation with the California State Association of Counties and provided to the Controller.
- (e) This section shall remain in effect only until January 1, 2015, and as of that date is repealed, unless a later enacted statute, that is enacted before January 1, 2015, deletes or extends that date.
- 17611. (a) On or before January 10 following the end of each fiscal year, for every county subject to subdivision (a) or (d) or that selected the option pursuant to paragraph (2) of subdivision (b), or paragraph (2) of subdivision (c), of Section 17600.50, the

-39- SB 80

Director of Finance shall make a final determination of how much the allocation attributable to each county and city and county should have been pursuant to subdivision (d) of Section 17603 for the prior fiscal year. This determination shall be based on the sharing ratios provided in Section 17600.50.

1 2

- (b) The amount of the final determination amount for each county or city and county shall be subtracted from the amount attributable to each county or city and county that was actually transferred in the applicable fiscal year.
- (c) At the same time the Director of Finance makes the determination in subdivision (a), the director shall adjust the schedules provided to the Controller pursuant to subdivision (d) of Section 17603. Notwithstanding Section 17603, the Controller shall only adjust amounts payable by the County Medical Services Program in order to reconcile underpayment or overpayment made to the Family Support Subaccount by the County Medical Services Program and counties participating in the County Medical Services Program in the preceding fiscal year.
- (d) The Director of Finance shall notify every affected county and the Joint Legislative Budget Committee of the determinations made pursuant to subdivisions (a) and (b).
- SEC. 20. Article 12 (commencing with Section 17612.1) is added to Chapter 6 of Part 5 of Division 9 of the Welfare and Institutions Code, to read:

Article 12. Redirection of Realignment

17612.1. (a) For the 2013–14 fiscal year and each fiscal year thereafter, for each public hospital health system county that selected the option in paragraph (1) of subdivision (c) of Section 17600.50, the total amount that would be payable for the fiscal year from 1991 Health Realignment funds under Sections 17603, 17604, 17606.10 and 17606.20, as those sections read on January 1, 2012, and deposited by the Controller into the local health and welfare trust fund health account of the county in the absence of this section shall be determined.

(b) The redirected amount determined for the public hospital health system county pursuant to Section 17612.3 shall be divided by the total determined in subdivision (a), except that, with respect to the County of Los Angeles, the redirected amount shall be

SB 80 — 40 —

1 determined by taking into account the adjustments required in 2 Section 17612.5.

- (c) The resulting fraction determined in subdivision (b) shall be the percentage of 1991 Health Realignment funds under Sections 17603, 17604, 17606.10, and 17606.20, as those sections read on January 1, 2012, to be deposited each month into the Family Support Subaccount.
- (d) The total amount deposited into the Family Support Subaccount under subdivision (c) with respect to a public hospital health system county for a fiscal year shall not exceed the redirected amount determined pursuant to Section 17612.3, and shall be subject to the appeal processes, and judicial review as described in subdivision (d) of Section 17612.3.
- (e) The Legislature finds and declares that this article is not intended to change the local obligation pursuant to Section 17000. 17612.2. For purposes of this article, the following definitions shall apply:
- (a) "Adjusted patient day" means a county public hospital health system's total number of patient census days, as defined by the Office of Statewide Health Planning and Development, multiplied by the following fraction: the numerator that is the sum of the county public hospital health system's total gross revenue for all services provided to all patients, including nonhospital services, and the denominator that is the sum of the county public hospital health system's gross inpatient revenue. The adjusted patient days shall pertain to those services that are provided by the county public hospital health system and shall exclude services that are provided by contract or out-of-network clinics or hospitals.
- (b) "Base year" means the fiscal year ending three years prior to the fiscal year for which the redirected amount is calculated.
- (c) "Blended CPI trend factor" means the blended percent change applicable for the fiscal year that is derived from the nonseasonally adjusted Consumer Price Index for All Urban Consumers (CPI-U), United States City Average, for Hospital and Related Services, weighted at 75 percent, and for Medical Care Services, weighted at 25 percent, all as published by the United States Bureau of Labor Statistics, computed as follows:
- 38 (1) For each prior fiscal year within the period to be trended 39 through the current fiscal year, the annual average of the monthly

—41— SB 80

index amounts shall be determined separately for the Hospital and Related Services Index and the Medical Care Services Index.

- (2) The year-to-year percentage changes in the annual averages determined in paragraph (1) for each of the Hospital and Related Services Index and the Medical Care Services Index shall be calculated.
- (3) A weighted average annual percentage change for each year-to-year period shall be calculated from the determinations made in paragraph (2), with the percentage changes in the Hospital and Related Services Index weighted at 75 percent, and the percentage changes in the Medical Care Services Index weighted at 25 percent. The resulting average annual percentage changes shall be expressed as a fraction, and increased by 1.00.
- (4) The product of the successive year-to-year amounts determined in paragraph (3) shall be the blended CPI trend factor.
- (d) "Cost containment limit" means the public hospital health system county's Medi-Cal costs and uninsured costs determined for the 2014–15 fiscal year and each subsequent fiscal year, adjusted as follows:
- (1) Notwithstanding paragraphs (2) to (4), inclusive, at the public hospital health system county's option it shall be deemed to comply with the cost containment limit if the county demonstrates that its total health care costs, including nursing facility, mental health, and substance use disorder services, that are not limited to Medi-Cal and uninsured patients, for the fiscal year did not exceed its total health care costs in the base year, multiplied by the blended CPI trend factor for the fiscal year. A county electing this option shall elect by November 1 following the end of the fiscal year, and submit its supporting reports for meeting this requirement, including the annual report of financial transactions required to be submitted to the Controller pursuant to Section 53891 of the Government Code.
- (2) (A) The public hospital health system county's Medi-Cal costs, uninsured costs, and other entity intergovernmental transfer amounts for the fiscal year shall be added together. Medi-Cal costs, uninsured costs, and other entity intergovernmental transfer amounts for purposes of this paragraph are as defined in subdivisions (q), (t), and (y) for the relevant fiscal period.
- (B) The public hospital health system county's Medi-Cal costs, uninsured costs, and imputed other entity intergovernmental

SB 80 — 42 —

1 2

transfer amounts for the base year shall be added together and multiplied by the blended CPI trend factor. The base year costs used shall not reflect any adjustments under this subdivision.

- (C) The fiscal year amount determined in subparagraph (A) shall be compared to the trended amount in subparagraph (B). If the amount in subparagraph (B) exceeds the amount in subparagraph (A), the public hospital health system county shall be deemed to have satisfied the cost containment limit. If the amount in subparagraph (A) exceeds the amount in subparagraph (B), the calculation in paragraph (3) shall be performed.
- (3) (A) If the number of adjusted patient days of service provided by the county public hospital health system for the fiscal year exceeds its number of adjusted patient days of service rendered in the base year by at least 10 percent, the excess adjusted patient days above the base year for the fiscal year shall be multiplied by the cost per adjusted patient day of the county public hospital health system for the base year. The result shall be added to the trended base year amount determined in subparagraph (B) of paragraph (2), yielding the applicable cost containment limit, subject to paragraph (4).
- (B) If the number of adjusted patient days of service provided by a county's public hospital health system for the fiscal year does not exceed its number of adjusted patient days of service rendered in the base year by 10 percent, the applicable cost containment limit is the trended base year amount determined in subparagraph (B) of paragraph (2), subject to paragraph (4).
- (4) If a public hospital health system county's costs, as determined in subparagraph (A) of paragraph (2), exceeds the amount determined in subparagraph (B) of paragraph (2) as adjusted by paragraph (3), the portion of the following cost increases incurred in providing services to Medi-Cal beneficiaries and uninsured patients shall be added to and reflected in any cost containment limit:
- (A) Electronic Health Records and related implementation and infrastructure costs.
- (B) Costs related to state or federally mandated activities, requirements, or benefit changes.
 - (C) Costs resulting from a court order or settlement.
- (D) Costs incurred in response to seismic concerns, including costs necessary to meet facility seismic standards.

—43— SB 80

(E) Costs incurred as a result of a natural disaster or act of terrorism.

- (5) If a public hospital health system county's costs, as determined in subparagraph (A) of paragraph (2), exceeds the amount determined in subparagraph (B) of paragraph (2) as adjusted by paragraphs (3) and (4), the county may request that the department consider other costs as adjustments to the cost containment limit, including, but not limited to, transfer amounts in excess of the imputed other entity intergovernmental transfer amount trended by the blended CPI trend factor, costs related to case mix index increases, pension costs, expanded medical education programs, increased costs in response to delivery system changes in the local community, and system expansions, including capital expenditures necessary to ensure access to and the quality of health care. Costs approved by the department shall be added to and reflected in any cost containment limit.
- (e) "County indigent care health realignment amount" means the product of the health realignment amount times the health realignment indigent care percentage, as computed on a county-specific basis.
- (f) "County public hospital health system" means a designated public hospital identified in paragraphs (6) to (20), inclusive, and paragraph (22) of subdivision (d) of Section 14166.1, and its affiliated governmental entity clinics, practices, and other health care providers that do not provide predominantly public health services. A county public hospital health system does not include a health care service plan, as defined in subdivision (f) of Section 1345 of the Health and Safety Code. The Alameda County Medical Center and County of Alameda shall be considered affiliated governmental entities.
- (g) "Department" means the State Department of Health Care Services.
- (h) "Health realignment amount" means the amount that, in the absence of this article, would be payable to a public hospital health system county under Sections 17603, 17604, 17606.10, and 17606.20, as those sections read on January 1, 2012, for the fiscal year that is deposited by the Controller into the local health and welfare trust fund health account of the public hospital health system county.

SB 80 —44—

(i) "Health realignment indigent care percentage" means the county-specific percentage determined in accordance with the following, and established in accordance with the procedures described in subdivision (c) of Section 17612.3.

- (1) Each public hospital health system county shall identify the portion of that county's health realignment amount that was used to provide health services to the indigent, including Medi-Cal beneficiaries and the uninsured, for each of the historical fiscal years along with verifiable data in support thereof.
- (2) The amounts identified in paragraph (1) shall be expressed as a percentage of the health realignment amount of that county for each historical fiscal year.
- (3) The average of the percentages determined in paragraph (2) shall be the county's health realignment indigent care percentage.
- (4) To the extent a county does not provide the information required in paragraph (1) or the department determines that the information provided is insufficient, the amount under this subdivision shall be 85 percent.
- (j) "Historical fiscal years" means the state 2008–09 to 2011–12, inclusive, fiscal years.
- (k) "Hospital fee direct grants" means the direct grants described in Section 14169.7 that are funded by the Private Hospital Quality Assurance Fee Act of 2011 (Article 5.229 (commencing with Section 14169.31) of Chapter 7 of Part 3), or direct grants made in support of health care expenditures funded by a successor statewide hospital fee program.
- (l) "Imputed county low-income health amount" means the predetermined, county-specific amount of county general purpose funds assumed, for purposes of the calculation in Section 17612. 3, to be available to the county public hospital health system for services to Medi-Cal and uninsured patients. County general purpose funds shall not include any other revenues, grants, or funds otherwise defined in this section. The imputed county low-income health amount shall be determined as follows and established in accordance with subdivision (c) of Section 17612. 3.
- (1) For each of the historical fiscal years, an amount determined to be the annual amount of county general fund contribution provided for health services to Medi-Cal beneficiaries and the

45 SB 80

uninsured, which does not include funds provided for nursing facility, mental health, and substance use disorder services, shall be determined through methodologies described in subdivision (ab).

- (2) If a year-to-year percentage increase in the amount determined in paragraph (1) was present, an average annual percentage trend factor shall be determined.
- (3) The annual amounts determined in paragraph (1) shall be averaged, and multiplied by the percentage trend factor, if applicable, determined in paragraph (2), for each fiscal year after the 2011–12 fiscal year through the applicable fiscal year. However, if the percentage trend factor determined in paragraph (2) is greater than the applicable percentage change for any year of the same period in the blended CPI trend factor, the percentage change in the blended CPI trend factor for that year shall be used. The resulting determination is the imputed county low-income health amount for purposes of Section 17612.3.
- (m) "Imputed gains from other payers" means the predetermined, county-specific amount of revenues in excess of costs generated from all other payers for health services that is assumed to be available to the county public hospital health system for services to Medi-Cal and uninsured patients, which shall be determined as follows and established in accordance with subdivision (c) of Section 17612.3.
- (1) For each of the historical fiscal years, the gains from other payers shall be determined in accordance with methodologies described in subdivision (ab).
- (2) The amounts determined in paragraph (1) shall be averaged, yielding the imputed gains from other payers.
- (n) "Imputed other entity intergovernmental transfer amount" means the predetermined average historical amount of the public hospital health system county's other entity intergovernmental transfer amount, determined as follows and established in accordance with subdivision (c) of Section 17612.3.
- (1) For each of the historical fiscal years, the other entity intergovernmental transfer amount shall be determined based on the records of the public hospital health system county.
 - (2) The annual amounts in paragraph (1) shall be averaged.
- (o) "Medicaid demonstration revenues" means payments paid or payable to the county public hospital health system for the fiscal

SB 80 — 46 —

2728

29

30

31

32

33

34

35

36

37

38

39

40

year pursuant to the Special Terms and Conditions of the federal 1 2 Medicaid demonstration project authorized under Section 1115 of the federal Social Security Act entitled the "Bridge to Health 3 4 Care Reform" (waiver number 11-W-00193/9), for uninsured care 5 services from the Safety Net Care Pool or as incentive payments 6 from the Delivery System Reform Improvement Pool, or pursuant 7 to mechanisms that provide funding for similar purposes under 8 the subsequent demonstration project. Medicaid demonstration 9 revenues do not include the nonfederal share provided by county 10 public hospital health systems as certified public expenditures, and are reduced by any intergovernmental transfer by county 11 12 public hospital health systems or affiliated governmental entities 13 that is for the nonfederal share of Medicaid demonstration 14 payments to the county public hospital health system or payments 15 to a Medi-Cal managed care plan for services rendered by the county public hospital health system, and any related fees imposed 16 17 by the state on those transfers; and by any reimbursement of costs, 18 or payment of administrative or other processing fees imposed by 19 the state relating to payments or other Medicaid demonstration program functions. Medicaid demonstration revenues shall not 20 21 include Safety Net Care Pool revenues for nursing facility, mental 22 health, and substance use disorder services, as determined from 23 the pro rata share of eligible certified public expenditures for such services, or revenues that are otherwise included as Medi-Cal 24 25 revenues. 26

- (p) "Medi-Cal beneficiaries" means individuals eligible to receive benefits under Chapter 7 (commencing with Section 14000) of Part 3, except for: individuals who are dual eligibles, as defined in paragraph (4) of subdivision (c) of Section 14132.275, and individuals for whom Medi-Cal benefits are limited to cost sharing or premium assistance for Medicare or other insurance coverage as described in Section 1396d(a) of Title 42 of the United States Code.
- (q) "Medi-Cal costs" means the costs incurred by the county public hospital health system for providing Medi-Cal services to Medi-Cal beneficiaries during the fiscal year, which shall be determined in a manner consistent with the cost claiming protocols developed for Medi-Cal cost-based reimbursement for public providers and under Section 14166.8, and, in consultation with each county, shall be based on other cost reporting and statistical

__47__ SB 80

data necessary for an accurate determination of actual costs as required in Section 17612.4. Medi-Cal costs shall include all fee-for-service and managed care hospital and nonhospital components, managed care out-of-network costs, and related administrative costs. The Medi-Cal costs determined under this paragraph shall exclude costs incurred for nursing facility, mental health, and substance use disorder services.

- (r) "Medi-Cal revenues" means total amounts paid or payable to the county public hospital health system for medical services provided under the Medi-Cal State Plan that are rendered to Medi-Cal beneficiaries during the state fiscal year, and shall include payments from Medi-Cal managed care plans for services rendered to Medi-Cal managed care plan members, Medi-Cal copayments received from Medi-Cal beneficiaries, but only to the extent actually received, supplemental payments for Medi-Cal services, and Medi-Cal disproportionate share hospital payments for the state fiscal year, but shall exclude Medi-Cal revenues paid or payable for nursing facility, mental health, and substance use disorder services. Medi-Cal revenues do not include the nonfederal share provided by county public hospital health systems as certified public expenditures. Medi-Cal revenues shall be reduced by all of the following:
- (1) Intergovernmental transfers by the county public hospital health system or its affiliated governmental entities that are for the nonfederal share of Medi-Cal payments to the county public hospital health system, or Medi-Cal payments to a Medi-Cal managed care plan for services rendered by the county public hospital health system for the fiscal year.
- (2) Related fees imposed by the state on the transfers specified in paragraph (1).
- (3) Administrative or other fees, payments, or transfers imposed by the state, or voluntarily provided by the county public hospital health systems or affiliated governmental entities, relating to payments or other Medi-Cal program functions for the fiscal year.
- (s) "Newly eligible beneficiaries" means individuals who meet the eligibility requirements in Section 1902(a)(10)(A)(i)(VIII) of Title XIX of the federal Social Security Act (42 U.S.C. Sec. 1396a(a)(10)(A)(i)(VIII)), and who meet the conditions described in Section 1905(y) of the federal Social Security Act (42 U.S.C. Sec. 1396d(y)) such that expenditures for services provided to the

SB 80 — 48 —

1 2

individual are eligible for the enhanced federal medical assistance percentage described in that section.

- (t) "Other entity intergovernmental transfer amount" means the amount of intergovernmental transfers by a county public hospital health system or affiliated governmental entities, and accepted by the department, that are for the nonfederal share of Medi-Cal payments or Medicaid demonstration payments for the fiscal year to any Medi-Cal provider other than the county public hospital health system, or to a Medi-Cal managed care plan for services rendered by those other providers, and any related fees imposed by the state on those transfers.
- (u) "Public hospital health system county" means a county in which a county public hospital health system is located.
- (v) "Redirected amount" means the amount to be redirected in accordance with Section 17612.1, as calculated pursuant to subdivision (a) of Section 17612.3.
- (w) "Special local health funds" means the amount of the following county funds received by the county public hospital health system for health services during the fiscal year:
- (1) Assessments and fees restricted for health-related purposes. The amount of the assessment or fee for this purpose shall be the greater of subparagraph (A) or (B). If, because of restrictions and limitations applicable to the assessment or fee, the county public hospital health system cannot expend this amount, this amount shall be reduced to the amount actually expended.
- (A) The amount of the assessment or fee expended by the county public hospital health system for the provision of health services to Medi-Cal and uninsured beneficiaries during the fiscal year.
- (B) The amount of the assessment or fee multiplied by the average of the percentages of the amount of assessment or fees that were allocated to and expended by the county public hospital health system for health services to Medi-Cal and uninsured beneficiaries during the historical fiscal years. The percentages for the historical fiscal years shall be determined by dividing the amount allocated in each fiscal year as described in subparagraphs (B) and (C) of paragraph (2) of subdivision (ab) by the actual amount of assessment or fee expended in the fiscal year.
- (2) Funds available pursuant to the Master Settlement Agreement and related documents entered into on November 23, 1998, by the state and leading United States tobacco product

—49 — SB 80

manufacturers during a fiscal year. The amount of the tobacco settlement funds that may be used for this purpose shall be the greater of subparagraph (A) or (B), less any bond payments and other costs of securitization.

1 2

- (A) The amount of the funds expended by the county public hospital health system for the provision of health services to Medi-Cal and uninsured beneficiaries during the fiscal year.
- (B) The amount of the tobacco settlement funds multiplied by the average of the percentages of the amount of tobacco settlement funds that were allocated to and expended by the county public hospital health system for health services to Medi-Cal and uninsured beneficiaries during the historical fiscal years. The percentages for the historical fiscal years shall be determined by dividing the amount allocated in each fiscal year as described in subparagraph (C) of paragraph (2) of subdivision (ab) by the actual amount of tobacco settlement funds expended in the fiscal year.
- (x) "Subsequent demonstration project" means the federally approved Medicaid demonstration project implemented after the termination of the federal Medicaid demonstration project authorized under Section 1115 of the federal Social Security Act entitled the "Bridge to Health Care Reform" (waiver number 11-W-00193/9), the extension of that demonstration project, or the material amendment to that demonstration project.
- (y) "Uninsured costs" means the costs incurred by the public hospital health system county and its affiliated government entities for purchasing, providing, or ensuring the availability of services to uninsured patients during the fiscal year. Uninsured costs shall be determined in a manner consistent with the cost-claiming protocols developed for the federal Medicaid demonstration project authorized under Section 1115 of the federal Social Security Act entitled the "Bridge to Health Care Reform" (waiver number 11-W-00193/9), including protocols pending federal approval, and under Section 14166.8, and, in consultation with each county, shall be based on any other cost reporting and statistical data necessary for an accurate determination of actual costs incurred. For this purpose, no reduction factor applicable to otherwise allowable costs under the demonstration project or the subsequent demonstration project shall apply. Uninsured costs shall exclude

SB 80 — 50 —

3

4

5

6

7

8

10

11 12

13

14

15

16 17

18

19

20

21

22

23

24

25

26

2728

29 30

31

32

33

34

35

36

37

38 39

40

1 costs for nursing facility, mental health, and substance use disorder
 2 services.

- (z) "Uninsured patients" means individuals who have no source of third-party coverage for the specific service furnished, as further defined in the reporting requirements established pursuant to Section 17612.4.
- (aa) "Uninsured revenues" means self-pay payments made by or on behalf of uninsured patients to the county public hospital health system for the services rendered in the fiscal year, but shall exclude revenues received for nursing facility, mental health, and substance use disorder services. Uninsured revenues do not include the health realignment amount or imputed county low-income health amount and shall not include any other revenues, grants, or funds otherwise defined in this section.
- (ab) "Historical allocation" means the allocation for the amounts in the historical years described in subdivisions (l), (m), and (w) for health services to Medi-Cal beneficiaries and uninsured patients. The allocation of those amounts in the historical years shall be done in accordance with a process to be developed by the department, in consultation with the counties, which includes the following required parameters:
- (1) For each of the historical fiscal years, the Medi-Cal costs, uninsured costs, and costs of other entity intergovernmental transfer amounts, as defined in subdivisions (q), (t), and (y), and the Medicaid demonstration, Medi-Cal and uninsured revenues with respect to the services as defined in subdivisions (o), (r), and (aa), shall be determined. For these purposes, Medicaid demonstration revenues shall include applicable payments as described in subdivision (o) paid or payable to the county public hospital health system under the prior demonstration project defined in subdivision (c) of Section 14166.1, under the Low Income Health Program (Part 3.6 (commencing with Section 15909)), and under the Health Care Coverage Initiative (Part 3.5 (commencing with Section 15900)), none of which shall include the nonfederal share of the Medicaid demonstration payments. The revenues shall be subtracted from the costs, yielding the initial low-income shortfall for each of the historical fiscal years.
- (2) The following amounts shall be allocated, but shall not exceed, the initial low-income shortfall determined in paragraph (1) for each year:

51 SB 80

(A) First, the county indigent care health realignment amount shall be applied 100 percent against the initial low-income shortfall.

- (B) Second, special local health funds specifically restricted for indigent care shall be applied 100 percent against the initial low-income shortfall.
- (C) Third, all other sources of funding, excluding funds for nursing facility, mental health, and substance use disorder services and gains from other payers, shall be allocated in a fair and reasonable manner to determine the proportion applied to, and not to exceed, the initial low-income shortfall. Other sources of funding shall include any of the following:
 - (i) Unrestricted special local health funds.

- (ii) One-time funds received by the county public hospital health system for health services for that year or prior period carry-forward amounts, or carry-forward amounts.
 - (iii) County general purpose funds described in subdivision (l).
- (D) Finally, to the extent that the process above does not result in completely allocating revenues up to the amount necessary to address the initial low-income shortfall in the historical years, gains from other payers shall be allocated to fund those costs only to the extent that such other payer gains exist.
- (ac) "Gains from other payers" means the county-specific amount of revenues in excess of costs generated from all other payers for health services. For purposes of this subdivision, patients with other payer coverage are patients who are identified in all other financial classes, including, but not limited to, commercial coverage and dual eligible, other than Medi-Cal and uninsured.
- (ad) "New mandatory other entity intergovernmental transfer amounts" means other entity intergovernmental transfer amounts required by the state after July 1, 2013.
- 17612.21. For the purposes of determining the fair and reasonable manner of allocation described in subparagraph (C) of paragraph (2) of subdivision (ab) of Section 17612.2, it is the intent of the Legislature to codify an allocation methodology by September 13, 2013. Prior to that codification, the following steps shall occur:

SB 80 — 52 —

1 2

(a) The department shall meet with representatives of the county public hospital health systems to formulate the fair and reasonable allocation methodology.

- (b) No later than August 1, 2013, the department shall submit to the Legislature a proposed allocation methodology. If the county public hospital health systems and the department fail to agree on a proposed allocation methodology, the department shall also be required to submit an alternative approach from the county public hospital health systems, which the county public hospital health systems shall submit to the department prior to July 30, 2013, and the department's analysis of why it chose its recommended approach.
- (c) If the Legislature enacts legislation implementing the allocation methodology described in subparagraph (C) of paragraph (2) of subdivision (ab) of Section 17612.2 by July 1, 2014, then notwithstanding Chapter 3.5 (commencing with Section 11340) of Part 1 of Division 3 of Title 2 of the Government Code, the department, without taking any further regulatory action, may implement, interpret, or make specific this section by means of all-county letters, plan letters, plan or provider bulletins, or similar instructions.
- (d) If the Legislature does not enact legislation implementing the allocation methodology described in subparagraph (C) of paragraph (2) of subdivision (ab) of Section 17612.2 by July 1, 2014, the department may implement the allocation methodology described in subparagraph (C) of paragraph (2) of subdivision (ab) of Section 17612.2 only by means that are in conformity with Chapter 3.5 (commencing with Section 11340) of Part 1 of Division 3 of Title 2 of the Government Code.
- 17612.3. (a) For each fiscal year, commencing with the 2013–14 fiscal year, the amount to be redirected in accordance with Section 17612.1 shall be determined for each public hospital health system county as follows:
- 34 (1) The public hospital health system county's revenues and 35 other funds paid or payable for the state fiscal year shall be 36 comprised of the total of the following:
- 37 (A) Medi-Cal revenues.
- 38 (B) Uninsured revenues.
- 39 (C) Medicaid demonstration revenues.
- 40 (D) Hospital fee direct grants.

53 SB 80

(E) Special local health funds.

- 2 (F) The county indigent care health realignment amount.
- *(G) The imputed county low-income health amount.*
 - (H) Imputed gains from other payers.
 - (I) The amount by which the public hospital health system county's costs exceeded the cost containment limit for the fiscal year, expressed as a negative number, multiplied by 0.50.
 - (2) The following, incurred by the public hospital health system county for the fiscal year, not to exceed in total the cost containment limit, shall be subtracted from the sum in paragraph (1):
 - (A) Medi-Cal costs.
 - (B) Uninsured costs.
 - (C) The lesser of the other entity intergovernmental transfer amount or the imputed other entity intergovernmental transfer amounts.
 - (D) New mandatory other entity intergovernmental transfer amounts.
 - (3) The resulting amount determined in paragraph (2) shall be multiplied by 0.80, except that for the 2013–14 fiscal year the resulting amount determined in paragraph (2) shall be multiplied by 0.70.
 - (4) If the amount in paragraph (3) is a positive number, that amount, subject to paragraph (5), shall be redirected in accordance with Section 17612.1. If the amount determined in paragraph (3) is a negative number, the redirected amount shall be zero.
 - (5) Notwithstanding any other law, the amount to be redirected as determined in paragraph (4) for any fiscal year shall not exceed the county indigent care health realignment amount for that fiscal year.
 - (6) (A) The redirected amount shall be applied until the later of the following:
 - (i) June 30, 2023.
 - (ii) The beginning of the fiscal year following a period of two consecutive fiscal years in which both of the following occur:
- (aa) The total interim amount determined under subdivision (b)
 of Section 17612.3 in May of the previous fiscal year is within 10
 percent of the final, reconciled amount in subdivision (d) of that
 section.

SB 80 — 54 —

(bb) The final, reconciled amounts under subdivision (d) of Section 17612.3 are within 5 percent of each other.

- (B) After the redirected amount ceases as provided in subparagraph (A), a permanent redirected amount shall be established to be an amount determined by calculating the percentage that the redirected amount was in the last fiscal year of the operation of this article of the county's health realignment amount of that same fiscal year, multiplied by the county's health realignment amount of all subsequent years.
- (b) Commencing with the 2014–15 fiscal year, the department shall calculate an interim redirected amount for each public hospital health system county under subdivision (a) by the January immediately prior to the starting fiscal year, using the most recent and accurate data available. For purposes of the interim determinations, the cost containment limit shall not be applied. The interim redirected amount shall be updated in the May before the start of the fiscal year in consultation with each public hospital health system county and based on any more recent and accurate data available at that time. During the fiscal year, the interim redirected amount will be applied pursuant to Section 17612.1.
- (c) The predetermined amounts or historical percentages described in subdivisions (i), (l), (m), (n), and (w) of Section 17612.2 shall each be established in accordance with the following procedure:
- (1) By September 30, 2013, each public hospital health system county shall determine the amount or percentage described in the applicable subdivision, and shall provide this calculation to the department, supported by verifiable data and a description of how the determination was made.
- (2) If the department disagrees with the public hospital health system county's determination, the department shall confer with the public hospital health system county by November 15, 2013.
- (3) If no agreement between the parties has been reached by December 31, 2013, the department shall apply the county's determination when making the interim calculations pursuant to subdivision (b), until a decision is issued pursuant to paragraph (6).
- (4) A public hospital health system county may submit a petition to the County Health Care Funding Resolution Committee, established pursuant to Section 17600.60, to seek a decision

55 SB 80

regarding the historical percentage or amount to be applied in calculations under this section.

- (5) The County Health Care Funding Resolution Committee shall hear and make a determination as to whether the county's proposed percentage or amount complies with the requirements of this section taking into account the data and calculations of the county and any alternative data and calculations submitted by the department.
- (6) The committee shall issue a decision within 45 days of the petition. If the county chooses to contest the determination, the decision of the committee will be applied for purposes of any interim calculation under subdivision (b) until a final decision is issued pursuant to de novo administrative review pursuant to paragraph (2) of subdivision (d).
- (d) (1) The data for the final calculations under subdivision (a) for the fiscal year shall be submitted by public hospital health system counties within 12 months after the conclusion of each fiscal year as required in section 17612.4. The data shall be the most recent and accurate data from the public hospital health system county's books and records pertaining to the revenues paid or payable, and the costs incurred, for services provided in the subject fiscal year. The department shall make final calculations using the data submitted pursuant to this paragraph by December 31 of the following fiscal year, and shall provide the calculation to the county. The final calculations will also reflect the application of the cost containment limit, if any. A recalculation and reconciliation shall be completed by the department within six months thereafter.
- (2) The director shall establish an expedited formal appeal process for a public hospital health system county to contest the determinations made in this article, and only as follows:
- (A) The public hospital health system county shall have 30 calendar days, following the issuance of a determination made under this article, to file an appeal with the Director of Health Care Services. All appeals shall be governed by Section 100171 of the Health and Safety Code, except for those provisions of paragraph (1) of subdivision (d) of Section 100171 of the Health and Safety Code relating to accusations, statements of issues, statement to respondent, and notice of defense, and except as otherwise set forth in this section. All appeals shall be in writing

SB 80 — 56 —

and shall be filed with the State Department of Health Care Service's Office of Administrative Hearings and Appeals. An appeal shall be deemed filed on the date it is received by the Office of Administrative Hearings and Appeals.

- (i) An appeal shall specifically set forth each issue in dispute, which may include any component of the determination, and include the public hospital health system county's contentions as to those issues. A formal hearing before an Office of Administrative Hearings and Appeals Administrative Law Judge shall commence within 45 days of the filing of the appeal requesting a formal hearing. A final decision shall be adopted within 60 days of the close of the record, but no later than five months following the issuance of the appeal.
- (ii) If the public hospital health system county fails to file an appeal within 30 days of the issuance of a determination made under this article, the determination of the department shall be deemed final and not appealable either administratively or to a court of general jurisdiction.
- (B) If a final decision is not issued by the department within two years of the issuance of a determination made under this article, the public hospital health system county shall be deemed to have exhausted its administrative remedies and shall not be precluded from pursuing any available judicial review. However, the time period in this subdivision shall be extended by either of the following:
- (i) Undue delay caused by the public hospital health system county.
- (ii) An extension of time granted to a public hospital health system county at its sole request, or following the joint request of the public hospital health system county and the department.
- (D) If the final decision issued by the department pursuant to this section results in a different determination than that originally determined by the department, then the Department of Finance shall adjust the original determination by that amount, pursuant to a process developed by the Department of Finance and in consultation with the public hospital health system counties.
- (e) For purposes of this article, all references to "health services" or "health care services," unless specified otherwise, shall exclude nursing facility, mental health, and substance use disorder services.

— 57 — SB 80

1 17612.4. (a) Beginning with the 2013–14 state fiscal year, 2 each county that has elected to participate in the County Savings Determination Process shall, within five months after the end of 3 4 each fiscal year, submit initial reports including all of the 5 following:

- 6 (1) All revenue data required for the operation of Section 17612.3, including all of the following:
 - (A) Medi-Cal revenues.

7

8

9

17

20

21

22

23

24

25

26

27

28

29

30

31

32

33

34

35

36

37

38 39

- (B) Uninsured revenues.
- 10 (C) Medicaid demonstration revenues.
- 11 (D) Hospital fee direct grants.
- 12 (E) Special local health funds.
- 13 (2) All cost data required for the operation of Section 17612.3, including all of the following: 14
- 15 (A) Medi-Cal costs.
- 16 (B) Uninsured costs.
 - (C) Other entity intergovernmental transfer amounts.
- 18 (D) New mandatory other entity intergovernmental transfer 19 amounts.
 - (b) Notwithstanding paragraph (2) of subdivision (a), a county that reports data to the department pursuant to Section 14166.8 is only required to report cost data under this section to the extent not already reported to the department pursuant to Section 14166.8 for a given fiscal year.
 - (c) Counties shall submit final reports of cost and revenue data identified in paragraphs (1) and (2) of subdivision (a) to the department for each fiscal year no later than June 30 of the fiscal year ending one year after the subject fiscal year.
 - (d) The department shall develop, in consultation with counties, the methodologies used to determine the costs and revenues required to be reported and the format of those submissions.
 - (e) Reports submitted under this section shall be accompanied by a certification by an appropriate local public official attesting to the accuracy of the reports.
 - 17612.5. (a) For the 2013–14 fiscal year and each year thereafter, the amount to be redirected in accordance with Section 17612.1 for the County of Los Angeles shall be determined in accordance with Section 17612.3, except that the formula in subdivision (a) of Section 17612.3 shall be replaced with the following formula:

SB 80 — 58 —

 (1) The total revenues as defined in paragraph (7) of subdivision (b) paid or payable to the County of Los Angeles, Department of Health Services, for the fiscal year, which shall include special local health funds and as adjusted in accordance with Section 17612.6, shall be added together.

- (2) The sum of three hundred twenty-three million dollars (\$323,000,000), which represents the imputed county low-income health amount trended annually by 1 percent from the 2012–13 fiscal year through the applicable fiscal year, and the county indigent care health realignment amount, as determined in accordance with subdivision (e) of section 17612.2 for the fiscal year.
- (3) The amount by which the county's total costs exceeded the cost containment limit for the fiscal year, expressed as a negative number, multiplied by 0.50.
- (4) (A) The total costs as defined in paragraph (6) of subdivision (b) incurred by or on behalf of the County of Los Angeles, Department of Health Services, during the fiscal year shall be added together, but shall not exceed the cost containment limit determined in accordance with paragraph (3) of subdivision (b).
- (B) The costs in paragraph (A) shall be subtracted from the sum of paragraphs (1) to (3), inclusive.
- (5) The resulting amount determined in subparagraph (B) of paragraph (4) shall be multiplied by 0.80, except that for the 2013–14 fiscal year, the resulting amount determined in subparagraph (B) of paragraph (4) shall be multiplied by 0.70.
- (6) If the amount in paragraph (5) is a positive number, that amount, subject to paragraph (7), shall be redirected in accordance with Section 17612.1 of this article. If the amount determined in paragraph (5) is a negative number, the redirected amount shall be zero.
- (7) Notwithstanding any other provision of law, the amount to be redirected as determined in paragraph (6) for any fiscal year shall not exceed the county indigent care health realignment amount for that fiscal year.
- (8) (A) The redirected amount shall be applied until the later of:
- 38 (i) June 30, 2023.
- 39 (ii) The beginning of fiscal year following a period of two 40 consecutive fiscal years that both of the following occur:

_59 _ SB 80

(aa) The total interim amount determined under subdivision (b) of Section 17612.3 in May of the previous fiscal year is within 10 percent of the final, reconciled amount in subdivision (d) of that section.

- (bb) The final, reconciled amounts under subdivision (d) of Section 17612.3 are within 5 percent of each other.
- (B) After the redirected amount ceases as provided in subparagraph (A), a permanent redirected amount shall be established to be an amount determined by calculating the percentage that the redirected amount was in the last fiscal year of the operation of this article of the county's health realignment amount of that same fiscal year, multiplied by the county's health realignment amount of all subsequent years.
- (b) Except as otherwise provided in this section, the definitions in Section 17612.2 shall apply. For purposes of this section, and for purposes the calculations in Section 17612.3 that apply to the County of Los Angeles, the following definitions shall apply:
- (1) "Adjusted patient day" means LA County DHS's total number of patient days multiplied by the following fraction: the numerator that is the sum of the county public hospital health system's total gross revenue for all services provided to all patients, including nonhospital services, and the denominator that is the sum of the county public hospital health system's gross inpatient revenue. The adjusted patient days shall pertain to those services that are provided by the LA County DHS, and shall exclude services that are provided by contract or out-of-network clinics or hospitals. For purposes of this paragraph, gross revenue shall be adjusted as necessary to reflect the relationship between inpatient costs and revenues and outpatient costs and charges.
- (2) "Blended CPI trend factor" means the blended percent change applicable for the state fiscal year that is derived from the nonseasonally adjusted Consumer Price Index for All Urban Consumers (CPI-U), United States City Average, for Hospital and Related Services, weighted at 90 percent, and for Medical Care Services, weighted at 10 percent, all as published by the United States Bureau of Labor Statistics, computed as follows:
- (A) For each prior fiscal year, within the period to be trended through the fiscal year, the annual average of the monthly index amounts shall be determined separately for the Hospital and Related Services Index and the Medical Care Services Index.

SB 80 — 60 —

(B) The year-to-year percentage changes in the annual averages determined in subparagraph (A) for each of the Hospital and Related Services Index and the Medical Care Services Index shall be determined.

- (C) A weighted average annual percentage change for each year-to-year period shall be calculated from the determinations made in subparagraph (B), with the percentage changes in the Hospital and Related Services Index weighted at 90 percent, and the percentage changes in the Medical Care Services Index weighted at 10 percent. The resulting average annual percentage changes shall be expressed as a fraction, and increased by 1.00.
- (D) The product of the successive year to year amounts determined in subparagraph (C) shall be the blended CPI trend factor.
- (3) "Cost containment limit" means the LA County DHS's total costs determined for the 2014–15 fiscal year and each subsequent fiscal year adjusted as follows:
- (A) The County of Los Angeles will be deemed to comply with the cost containment limit if the county demonstrates that its total costs for the fiscal year did not exceed its total costs in the base year, multiplied by the blended CPI trend factor for the fiscal year as reflected in the annual report of financial transactions required to be submitted to the Controller pursuant to Section 53891 of the Government Code. If the total costs for the fiscal year exceeded the total cost in the base year, multiplied by the blended CPI trend factor for the fiscal year, the calculation in subparagraph (B) shall be performed.
- (B) (i) If the number of adjusted patient days of service provided by LA County DHS for the fiscal year exceeds its number of adjusted patient days of service rendered in the base year by at least 10 percent, the excess adjusted patient days above the base year for the fiscal year shall be multiplied by the cost per adjusted patient day of the public hospital health system for the base year. The result shall be added to the trended base year amount determined in subparagraph (A), yielding the applicable cost containment limit, subject to subparagraph (C). Costs per adjusted patient day shall be based upon only those LA County DHS costs incurred for patient care services.
- (ii) If the number of adjusted patient days of service provided by LA County DHS for the fiscal year does not exceed its number

-61- SB 80

of adjusted patient days of service rendered in the base year, the applicable limit is the trended base year amount determined in subparagraph (A) subject to subparagraph (C).

- (C) If LA County DHS's total costs for the fiscal year in as determined in subparagraph (A) exceeds the trended cost as determined in subparagraph (A) as adjusted by subparagraph (B), the following cost increases shall be added to and reflected in any cost containment limit:
- (i) Electronic health records and related implementation and infrastructure costs.
- (ii) Costs related to state or federally mandated activities, requirements, or benefit changes.
 - (iii) Costs resulting from a court order or settlement.
- (iv) Costs incurred in response to seismic concerns, including costs necessary to meet facility seismic standards.
- (v) Costs incurred as a result of a natural disaster or act of terrorism.
- (vi) The total amount of any intergovernmental transfer for the nonfederal share of Medi-Cal payments to the hospital facility described in subdivision (f) of Section 14165.50.
- (D) If LA County DHS's total costs, as adjusted by subparagraphs (B) and (C), exceed total costs for the fiscal year, the county may request that the department consider other costs as adjustments to the cost containment limit, including, but not limited to, transfer amounts in excess of the imputed other entity intergovernmental transfer amount trended by the blended CPI trend factor, costs related to case mix index increases, pension costs, expanded medical education programs, increased costs in response to delivery system changes in the local community, and system expansions, including capital expenditures necessary to ensure access to and the quality of health care. Costs approved by the department shall be added to and reflected in the cost containment limit.
- (4) "Health realignment indigent care percentage" means 83 percent.
- (5) "Special local health funds" means the total amount of the following funds received by LA County DHS and expended for health services during the fiscal year:
 - (A) Assessments and fees restricted for health-related purposes.

SB 80

1

2

3

4

5

6

8

10

11 12

13 14

15

16 17

18

19

20

21

22

23 24

25

26

27

31

32

(B) Ninety-one percent of the funds available pursuant to the Master Settlement Agreement and related documents entered into on November 23, 1998, by the state and leading United States tobacco product manufacturers and allocated to LA County DHS during a fiscal year.

- (6) "Total costs" means the actual net expenditures, excluding encumbrances, for all operating budget units of the LA County DHS. Operating budget units consist of four Hospital Enterprise Funds plus the LA County DHS's budget units within the county general fund. Net expenditures, excluding encumbrances, are those recognized within LA County DHS, net of intrafund transfers, expenditure distributions, and all other billable services recorded from and to the LA County DHS enterprise funds and the LA County DHS general fund budget units, determined based on its central accounting system known as eCAPS, as of November 30 of the year following the fiscal year, and shall include the new mandatory other entity intergovernmental transfer amounts, as defined in subdivision (ad) of Section 17612.2, and the lesser of other entity intergovernmental transfer amounts or the imputed other entity intergovernmental transfer amounts.
- (7) "Total revenues" means the sum of the revenue paid or payable for all operating budget units of the LA County DHS determined based on its central accounting system known as eCAPS, as of November 30 of the year following the fiscal year.
- (8) "LA County DHS" means operating budget units consisting of four hospital enterprise funds plus the DHS budget units within the county's general fund.
- 28 17612.6. (a) For purposes of this section, the following 29 definitions shall apply: 30
 - (1) "Type A payers" means the following sources of revenue for amounts paid to the County of Los Angeles, Department of Health Services:
- 33 (A) Title XVIII of the federal Social Security Act, known as the 34 Medicare program. 35
 - (B) Commercial health insurance.
- (C) In-home supportive services, consistent with Article 7 36 37 (commencing with Section 12300) of Chapter 3 and Chapter 7 38 (commencing with Section 14000) of Part 3.

-63 - SB 80

(2) "Type B payers" means the following sources of revenue for amounts paid to the County of Los Angeles, Department of Health Services:

- (A) Patient care revenues received for services provided to other county departments.
 - (B) State payments for patient financial services workers.
 - (C) Other federal payers, not including Medicare and Medicaid.
- (3) "Historical Base Type A revenues" means revenues from Type A payers in the historical fiscal years, calculated as follows:
- (A) For each historical fiscal year, the actual revenue received from Type A payers.
- (B) Calculate the average of the historical year's amounts in subparagraph (A). This average shall be considered the historical Base Type A revenues.
- (4) "Historical Base Type B revenues" means revenues from Type B payers in the historical fiscal years, calculated as follows:
- (A) For each historical fiscal year, the actual revenue received from Type B payers.
- (B) Calculate the average of the historical years amounts in subparagraph (A). This average shall be considered the historical Base Type B revenues.
- (5) "Type A payer revenue" means the amount of revenue that is the greater of the following:
- (A) The amount of the revenue received from Type A payers for services rendered during the fiscal year.
- (B) The historical Base Type A revenues, as adjusted by the Type A adjustment, defined in paragraph (8).
- (6) "Type B payer revenue" means the amount of revenue that is the greater of the following:
- (A) The amount of the revenue received from Type B payers for services rendered during the fiscal year.
 - (B) The historical Base Type B revenues.
- (7) "Baseline Type A payer costs" means the average of the costs of services provided to Type A payer patients rendered in each of the four historical fiscal years to be determined as follows:
- (A) For each historical year, the actual costs incurred in providing services to Type A payer patients.
- 38 (B) Calculate the average of the historical fiscal year amounts 39 in subparagraph (A), this average shall be considered the baseline 40 Type A payer costs.

SB 80 — 64 —

1 2

(8) "Type A adjustment" means the value of the revenue adjustment to historical base Type A revenues as defined in paragraph (3).

- (A) This adjustment will occur only if the Type A payer revenue for the fiscal year is less than historical base, otherwise the adjustment is considered to be zero.
- (B) If the requirement in subparagraph (A) is met, then there will only be an adjustment if one or more of the specified Type A payers' data meets all of the following conditions:
- (i) The Type A payer revenue for the fiscal year is less than the historical base.
- (ii) The Type A payer costs for the fiscal year are less than the historical base trended by the blended CPI trend factor.
- (iii) The Type A payer volume for the fiscal year is less than the historical base.
- (C) For each Type A payer that meets all the conditions in subparagraph (B) the adjustment to the Type A payer revenue for that Type A payer will be as follows:
- (i) Calculate the percentage decrease in cost from the baseline Type A payer cost as trended by the blended CPI trend factor as defined in subdivision (b) and applied from the 2010–11 fiscal year to the subject fiscal year.
- (ii) Calculate the percentage decrease in volume, based on the adjusted patient days, from the baseline Type A payer volume to the subject fiscal year.
- (iii) Calculate the average of the percentages in clauses (i) and (ii).
- (iv) The percentage in clause (ii) shall be applied to the historical Base Type A payer revenue for the individual Type A payer.
- (b) The Type A payer revenues included in the total revenues in subdivision (a) of Section 17612.5 shall be the greater of the adjusted historical Type A baseline or the actual revenues received from Type A payers for services rendered in the subject fiscal year.
- (c) The Type B payer revenues included in the total revenues in subdivision (a) of Section 17612.5 shall be the greater of the historical Base Type B revenues or the actual revenues received from Type B payers for services rendered in the subject fiscal year.
- 39 17612.65. Notwithstanding the provisions of subdivision (d) 40 of Section 17612.3 that require final reconciliation to occur within

-65 - SB 80

two years after the close of the fiscal year, if, subsequent to final reconciliation, payments to a county public hospital health system under the federal Medicaid demonstration project authorized by Section 1115 of the federal Social Security Act entitled the "Bridge to Health Care Reform" (waiver number 11-W-00193/9) or subsequent demonstration project are reduced or recouped based on the department's failure to meet the applicable budget neutrality limit on Medicaid funding or similar requirements contained in the applicable demonstration project Special Terms and Conditions, the redirected amount for the affected fiscal years shall be recalculated under subdivision (a) of Section 17612.3 to reflect the reduction in Medicaid demonstration revenues. The resulting reduction in the redirected amount for each affected year shall be refunded to the affected public hospital health system county in a manner to be agreed upon by the county and the Department of Finance.

17612.7. Notwithstanding Chapter 3.5 (commencing with Section 11340) of Part 1 of Division 3 of Title 2 of the Government Code, the department, without taking any further regulatory action, shall implement, interpret, or make specific this article by means of all-county letters, plan letters, plan or provider bulletins, or similar instructions.

17612.8. The department shall submit an application to the federal Centers for Medicare and Medicaid Services for a subsequent demonstration project, as defined in subdivision (x) of Section 17612.2. The subsequent demonstration project shall seek to maximize federal Medicaid funding for county public hospital health systems and shall include components that maintain a comparable level of support for delivery system reform in the county public hospital health systems as was provided under the federal Medicaid demonstration project authorized under Section 1115 of the federal Social Security Act entitled the "Bridge to Health Care Reform" (waiver number 11-W-00193/9).

SEC. 21. Article 13 (commencing with Section 17613.1) is added to Chapter 6 of Part 5 of Division 9 of the Welfare and Institutions Code, to read:

-66

Article 13. Redirection of Realignment for Counties

- 17613.1. (a) For the 2013–14 fiscal year and each fiscal year thereafter, for each county, the total amount that would be payable for the fiscal year from 1991 Health Realignment funds under Sections 17603, 17604, 17606.10, and 17606.20, as those sections read on January 1, 2012, and deposited by the Controller into the local health and welfare trust fund health account of the county in the absence of this section, shall be determined pursuant to paragraph (2) of subdivision (b) of Section 17600.50.
- (b) The redirected amount determined for the county pursuant to Section 17613.3, or in accordance with subdivision (b) of Section 17600.50 option-to-forgo formula, shall be divided by the total determined in subdivision (a).
- (c) The resulting fraction determined in subdivision (b) shall be the percentage of 1991 Health Realignment funds under Sections 17603, 17604, 17606.10, and 17606.20, as those sections read on January 1, 2012, to be deposited each month into the Family Support Subaccount.
- (d) The total amount deposited pursuant to subdivision (c) with respect to a county for a fiscal year shall not exceed the redirected amount determined pursuant to Section 17613.3, and shall be subject to the appeal processes, and judicial review as described in subdivision (d) of Section 17613.3.
- (e) The Legislature finds and declares that this article is not intended to change the local obligation pursuant to section 17000. 17613.2. For purposes of this article, the following definitions

shall apply:

- (a) "Base year" means the fiscal year ending three years prior to the fiscal year for which the redirected amount is calculated.
- (b) "Blended CPI trend factor" means the blended percent change applicable for the fiscal year that is derived from the nonseasonally adjusted Consumer Price Index for All Urban Consumers (CPI-U), United States City Average, for Hospital and Related Services, weighted at 75 percent, and for Medical Care Services, weighted at 25 percent, all as published by the United States Bureau of Labor Statistics, computed as follows:
- (1) For each prior fiscal year within the period to be trended through the state fiscal year, the annual average of the monthly

__ 67 __ SB 80

index amounts shall be determined separately for the Hospital and Related Services Index and the Medical Care Services Index.

- (2) The year-to-year percentage changes in the annual averages determined in paragraph (1) for each of the Hospital and Related Services Index and the Medical Care Services Index shall be determined.
- (3) A weighted average annual percentage change for each year-to-year period shall be calculated from the determinations made in paragraph (2), with the percentage changes in the Hospital and Related Services Index weighted at 75 percent, and the percentage changes in the Medical Care Services Index weighted at 25 percent. The resulting average annual percentage changes shall be expressed as a fraction, and increased by 1.00.
- (4) The product of the successive year to year amounts determined in paragraph (3) shall be the blended CPI trend factor.
- (c) "Calculated cost per person" is determined by dividing county indigent program costs by the number of indigent program individuals for the applicable fiscal year. If a county expands eligibility, the enrollment count is limited to those indigent program individuals who would have been eligible for services under the eligibility requirements in existence on July 1, 2013, except if approved as an exception allowed pursuant to subparagraph (3) of paragraph (C) of subdivision (d).
- (d) "Cost containment limit" means the county's indigent program costs determined for the 2014–15 fiscal year and each subsequent fiscal year, to be adjusted as follows:
- (1) (A) The county's indigent program costs for the state fiscal year shall be determined as indigent program costs for purposes of this paragraph for the relevant fiscal period.
- (B) The county's calculated costs per person for the base year will be multiplied by the blended CPI trend factor and then multiplied by the county's fiscal year indigent program individuals. The base year costs used shall not reflect any adjustments under this subdivision.
- (C) The fiscal year amount determined in subparagraph (A) shall be compared to the trended amount in subparagraph (B). If the amount in subparagraph (B) exceeds the amount in subparagraph (A), the county will be deemed to have satisfied the cost containment limit. If the amount in subparagraph (A) exceeds

SB 80 — 68 —

the amount in subparagraph (B), the calculation in paragraph (2)
 shall be performed.
 (2) If a county's costs as determined in subparagraph (A) of

- (2) If a county's costs as determined in subparagraph (A) of paragraph (1) exceeds the amount determined in subparagraph (B) of paragraph (1), the following costs, as allocated to the county's indigent care program, shall be added to the cost and reflected in any containment limit:
- (A) Costs related to state or federally mandated activities, requirements, or benefit changes.
 - (B) Costs resulting from a court order or settlement.
- (C) Costs incurred as a result of a natural disaster or act of terrorism.
- (3) If a county's costs as determined in subparagraph (A) of paragraph (1) exceed the amount determined in subparagraph (B) of paragraph (1), as adjusted by paragraph (2), the county may request that the department consider other costs as adjustments to the cost containment limit. These costs would require departmental approval.
- (e) "County" for purposes of this article means the following counties: Fresno, Merced, Orange, Placer, Sacramento, San Diego, San Luis Obispo, Santa Barbara, Santa Cruz, Stanislaus, Tulare, and Yolo.
- (f) "County indigent care health realignment amount" means the product of the health realignment amount times the health realignment indigent care percentage, as computed on a county-specific basis.
- (g) "County savings determination process" means the process for determining the amount to be redirected in accordance with Section 17613.1, as calculated pursuant to subdivision (a) of Section 17613.3.
- (h) "Department" means the State Department of Health Care Services.
- (i) "Health realignment amount" means the amount that, in the absence of this article, would be payable to a county under Sections 17603, 17604, 17606.10, and 17606.20, as those sections read on January 1, 2012, for the fiscal year that is deposited by the Controller into the local health and welfare trust fund health account of the county.
- (j) "Health realignment indigent care percentage" means the county-specific percentage determined in accordance with the

-69 - SB 80

following, and established in accordance with the procedures described in subdivision (c) of Section 17613.3:

- (1) Each county shall identify the portion of that county's health realignment amount that was used to provide health services to the indigent, including the indigent program individuals, for each of the historical fiscal years, along with verifiable data in support thereof.
- (2) The amounts identified in paragraph (1) shall be expressed as a percentage of the health realignment amount of that county for each fiscal year of the historical fiscal years.
- (3) The average of the percentages determined in paragraph (2) shall be the county's health realignment indigent care percentage.
- (4) To the extent a county does not provide the information required in paragraph (1) or the department determines that the information required is insufficient, the amount under this subdivision shall be considered to be 85 percent.
- (k) All references to "health services" or "health care services," unless specified otherwise, shall exclude mental health and substance use disorder services.
- (l) "Historical fiscal years" means the fiscal years 2008–09 to 2011–12, inclusive.
- (m) "Imputed county low-income health amount" means the predetermined, county-specific amount of county general purpose funds assumed, for purposes of the calculation in Section 17613. 3, to be available to the county for services to indigent program individuals. The imputed county low-income health amount shall be determined as set forth below and established in accordance with subdivision (c) of Section 17613.3.
- (1) For each of the historical fiscal years, an amount shall be determined as the annual amount of county general fund contribution provided for health services to the indigent, which does not include funds provided for mental health and substance use disorder services, through a methodology to be developed by the department, in consultation with the California State Association of Counties.
- (2) If a year-to-year percentage increase in the amount determined in paragraph (1) was present, an average annual percentage trend factor shall be determined.

SB 80 — 70 —

(3) The annual amounts determined in paragraph (1) shall be averaged and multiplied by the percentage trend factor, if applicable, determined in paragraph (2), for each fiscal year after the 2011–12 fiscal year through the applicable fiscal year. Notwithstanding the foregoing, if the percentage trend factor determined in paragraph (2) is greater than the applicable percentage change for any year of the same period in the blended CPI trend factor, the percentage change in the blended CPI trend factor for that year shall be used. The resulting determination is the imputed county low-income health amount for purposes of Section 17613. 3.

- (n) "Indigent program costs" means the costs incurred by the county for purchasing, providing, or ensuring the availability of services to indigent program individuals during the fiscal year. The costs for mental health and substance use disorder services shall not be included in these costs.
- (o) "Indigent program individuals" means all individuals enrolled in a county indigent health care program at any point throughout the fiscal year. If a county does not enroll individuals into an indigent health care program, indigent program individuals shall mean all individuals who used services offered through the county indigent health care program in the fiscal year.
- (p) "Indigent program revenues" means self-pay payments made by or on behalf of indigent program individuals to the county for the services rendered in the fiscal year, but shall exclude revenues received for mental health and substance use disorder services.
- (q) "Redirected amount" means the amount to be redirected in accordance with Section 17613.1, as calculated pursuant to subdivision (a) of Section 17613.3.
- (r) "Special local health funds" means the amount of the following county funds received by the county for health services to indigent program individuals during the fiscal year and shall include funds available pursuant to the Master Settlement Agreement and related documents entered into on November 23, 1998, by the state and leading United States tobacco product manufacturers during a fiscal year. The amount of the tobacco settlement funds to be used for this purpose shall be the greater of subparagraph (A) or (B), less any bond payments and other costs of securitization.

—71 — **SB 80**

(A) The amount of the funds expended by the county for the provision of health services to indigent program individuals during the fiscal year.

- (B) The amount of the tobacco settlement funds multiplied by the average of the percentages of the amount of tobacco settlement funds that were allocated to and expended by the noncounty for health services to indigent program individuals during the historical fiscal years.
- (a) For each fiscal year commencing with the *17613.3*. 2013–14 fiscal year, the amount to be redirected in accordance with Section 17613.1 shall be determined for each county as set forth in this section.
- (1) The county's revenues and other funds paid or payable for the fiscal year shall be comprised of the total of the following:
 - (A) Indigent program revenues.
 - (B) Special local health funds.

1

2

3

4

8

9

10

11

12

13

14

15

16 17

18

19

20

21

22

23

24

25

26

27

28

29

30

31

32

36

37

38

39

- (C) The county indigent care health realignment amount.
 - (D) The imputed county low-income health amount.
- (2) Indigent program costs incurred by the county for the fiscal year, not to exceed in total the cost containment limit, shall be subtracted from the sum in paragraph (1).
- (3) The resulting amount shall be multiplied by 0.80, except that for the 2013–14 fiscal year where the resulting amount shall be multiplied by 0.70.
- (4) If the amount in paragraph (3) is a positive number, that amount, subject to paragraph (5), shall be redirected in accordance with Section 17613.1. If the amount determined in paragraph (3) is a negative number, the redirected amount shall be zero.
- (5) Notwithstanding any other law, the amount to be redirected as determined in paragraph (4) for a fiscal year shall not exceed the county indigent care health realignment amount for that fiscal year.
- 33 (6) (A) The redirected amount shall be applied until the later 34 of the following: 35
 - (i) June 30, 2023.
 - (ii) The beginning of the fiscal year following a period of two consecutive fiscal years in which both of the following occur:
 - (aa) The total interim amount determined under subdivision (b) in May of the previous fiscal year is within 10 percent of the final, reconciled amount in subdivision (d).

SB 80 — 72 —

(bb) The final, reconciled amounts under subdivision (d) are within 5 percent of each other.

- (B) After the redirected amount ceases as provided in subparagraph (A), a permanent redirected amount shall be established to be the amount determined by calculating the percentage that the redirected amount was in the last fiscal year of the operation of this article of the county's health realignment amount of that same fiscal year, multiplied by the county's health realignment amount of all subsequent years.
- (b) Starting with the 2014–15 fiscal year, the department shall calculate an interim redirected amount for each county under subdivision (a) by the January immediately prior to the starting fiscal year, using the most recent and accurate data available. For purposes of the interim determinations, the cost containment limit shall not be applied. The interim redirected amount shall be updated in the May before the start of the fiscal year in consultation with each county and based on any more recent and accurate data available at that time. During the fiscal year, the interim redirected amount will be applied pursuant to Section 17613.1.
- (c) The predetermined amounts or historical percentages described in subdivisions (i), (m), and (n) of Section 17613.2 shall each be established in accordance with the following procedure:
- (1) By September 30, 2013, each county shall determine the amount or percentage described in the applicable subdivision, and shall provide this calculation to the department, supported by verifiable data and a description of how the determination was made.
- (2) If the department disagrees with the county's determination, the department shall confer with the county by November 15, 2013.
- (3) If no agreement between the parties has been reached by December 31, 2013, the department shall apply the county's determination when making the interim calculations pursuant to subdivision (b), until a decision is issued pursuant to paragraph (6).
- (4) A county may submit a petition to the County Health Care Funding Resolution Committee, established pursuant to Section 17600.60, to seek a decision regarding the historical percentage or amount to be applied in calculations under this section.
- (5) The County Health Care Funding Resolution Committee shall hear and make a determination as to whether the county's

__73__ SB 80

proposed percentage or amount complies with the requirements of this section based on the data and calculations of the county and any alternative data and calculations submitted by the department.

- (6) The County Health Care Funding Resolution Committee shall issue a decision within 45 days of the petition. If the county chooses to contest the determination, the decision of the committee will be applied for purposes of any interim calculation under subdivision (b) until a final decision is issued pursuant to de novo administrative review under paragraph (2) of subdivision (d).
- (d) (1) The data for the final calculations under subdivision (a) for the fiscal year shall be submitted by counties within 12 months after the conclusion of each fiscal year as required in Section 17613.4. The data shall be the most recent and accurate data from the county's books and records pertaining to the revenues paid or payable, and the costs incurred, for services provided in the subject fiscal year. The department shall make final calculations using the data submitted pursuant to this paragraph by December 31 of the following fiscal year, and shall provide the calculation to the county. The final calculations will also reflect the application of the cost containment limit, if any. A recalculation and reconciliation shall be completed by the department within six months thereafter.
- (2) The Director of Health Care Services shall establish an expedited formal appeal process for a county to contest the determinations made in this article, and only as follows:
- (A) The county shall have 30 calendar days, following the issuance of a determination made under this article, to file an appeal with the director. All appeals shall be governed by Section 100171 of the Health and Safety Code, except for those provisions of paragraph (1) of subdivision (d) of Section 100171 of the Health and Safety Code relating to accusations, statements of issues, statement to respondent, and notice of defense, and except as otherwise set forth in this section. All appeals shall be in writing and shall be filed with the State Department of Health Care Service's Office of Administrative Hearings and Appeals. An appeal shall be deemed filed on the date it is received by the Office of Administrative Hearings and Appeals.
- (i) An appeal shall specifically set forth each issue in dispute, including, but not limited to, any component of the determination,

SB 80 — 74 —

and include the county's contentions as to those issues. A formal hearing before an Office of Administrative Hearings and Appeals Administrative Law Judge shall commence within 45 days of the filing of the appeal requesting a formal hearing. A final decision shall be adopted within 60 days of the close of the record, but no later than five months following the issuance of the appeal.

- (ii) If the county fails to file an appeal within 30 days of the issuance of a determination made under this article, the determination of the department shall be deemed final and not appealable either administratively or to a court of general jurisdiction.
- (B) If a final decision is not issued by the department within two years of the issuance of a determination made under this article, the county shall be deemed to have exhausted its administrative remedies, and shall not be precluded from pursuing any available judicial review. However, the time period in this subdivision shall be extended by either of the following:
 - (i) Undue delay caused by the county.
- (ii) An extension of time granted to a county at its sole request, or following the joint request of the county and the department.
- (C) If the final decision issued by the department pursuant to this section results in a different determination than that originally made by the department, then the Department of Finance shall adjust the original determination by that amount, pursuant to a process developed by the Department of Finance and in consultation with the California State Association of Counties.
- 17613.4. (a) Beginning with the 2013–14 fiscal year, each county that has elected to participate in the County Savings Determination Process shall, within five months after the end of each fiscal year, be required to submit initial reports on both of the following:
- (1) All revenue data required for the operation of Section 17613.3, including both of the following:
 - (A) Indigent program revenues.
 - (B) Special local health funds.
- 36 (2) All cost data required for the operation of Section 17613.3, including indigent program costs.
 - (b) Counties shall submit final reports of cost and revenue data identified in subdivision (a) to the department for the each fiscal

__75 __ SB 80

year no later than June 30 of the fiscal year ending one year after
 the subject fiscal year.
 (c) The department shall develop, in consultation with California

- (c) The department shall develop, in consultation with California State Association of Counties, the methodologies used to determine the costs and revenues required to be reported and the format of the submissions.
- (d) Reports submitted under this section shall be accompanied by a certification by an appropriate public official attesting to the accuracy of the reports.
- (e) Notwithstanding Chapter 3.5 (commencing with Section 11340) of Part 1 of Division 3 of Title 2 of the Government Code, the department, without taking any further regulatory action, shall implement, interpret, or make specific this section by means of all-county letters, plan letters, plan or provider bulletins, or similar instructions.
- SEC. 22. (a) The Department of Finance, the State Department of Health Care Services, the State Department of Social Services, and the Controller, in consultation with the California State Association of Counties, shall collaborate to implement Sections 17600.15, 17600.50, 17601.75, 17603, 17604, 17606.10, 17610, and 17611 of the Welfare and Institutions Code, as added and amended by this act, to further the intent of the Legislature.
- (b) If a county or city and county is unable to meet its immediate fiscal obligations for health programs due to cashflow issues stemming from changes in allocations from the Health Subaccount, the Department of Finance shall work with the California State Association of Counties and the affected county or city and county to implement procedures regarding the allocations to address those cashflow issues.
- SEC. 23. (a) It is the intent of the Legislature that if the federal government enacts a reform to federal immigration laws that results in the provision of a pathway to citizenship for otherwise undocumented persons, and the federal law does not provide for federal financial participation for nonemergency Medi-Cal services to those persons or federal funding for advanced premium tax credits through the California Health Benefit Exchange, the formulas in Section 17600.50 of the Welfare and Institutions Code shall be reviewed.
- (b) In order to assist the Legislature in carrying out its intent, if the federal government enacts a reform to federal immigration

SB 80 —76—

11 12

13

14 15

16 17

18 19

20

21

22

laws that results in the provision of a pathway to citizenship for 2 otherwise undocumented persons, and the federal law does not 3 provide for federal financial participation for nonemergency 4 Medi-Cal services to those persons or federal funding for advanced premium tax credits through the California Health Benefit Exchange, the State Department of Health Care Services shall 6 7 analyze the potential impacts on county health care expenditures 8 related to this population and report to the applicable fiscal and policy committees within 90 days of the federal enactment, or by 10 *March 1 of the following year, whichever date is later.*

SEC. 24. If the Commission on State Mandates determines that this act contains costs mandated by the state, reimbursement to local agencies and school districts for those costs shall be made pursuant to Part 7 (commencing with Section 17500) of Division 4 of Title 2 of the Government Code.

SEC. 25. This act is a bill providing for appropriations related to the Budget Bill within the meaning of subdivision (e) of Section 12 of Article IV of the California Constitution, has been identified as related to the budget in the Budget Bill, and shall take effect immediately.

SECTION 1. It is the intent of the Legislature to enact statutory changes relating to the Budget Act of 2013.